| indfalls in black | 1F40 | 14 | 39 | | |
|--|----------|----------|-------|-----|------------|
| vindfalls in Didcot | 510 | - | | + | |
| | 1- | -+ | | + | |
| est major development area | 1 | | | - | |
| est major development area e East major development area | | | | | |
| e East may | | | - | - | |
| | T | | + | - | |
| | | | 1000 | | 366 |
| | 512 | 2 | 444 | | 112 |
| jcot | 111 | | 218 | | - |
| ed windfalls in the rest of the district | | | 46 | | 56 |
| ad windfalls in the rest of the district | 0 | | 104 | | 57 |
| ed windfalls in the rest of the district ied windfalls in the rest of the district | 33 | 3 | | | T |
| ied windfalls in the rest of the district allocated sites in the rest of the district | T | | | | T |
| allocated sites in | | | + | | T |
| | | | | | + |
| orks, Chinnor | | | | - | -+ |
| Cholsey | | | | | -+ |
| al, Henley | | - | | | -+ |
| ge, Thame Wallingford | | \vdash | | | - |
| inodun Centre, Wallingford | | + | | | |
| allingford Crowmarsh | | + | | | - |
| allingford adjoining land, Crowmarsh Wallingford | | 151 | | 368 | |
| adjoining land, Crotting Justrial Estate, Wallingford | 1 | 10. | | Lan | |
| ustnar Eot | | 663 | 3 | 812 | Normal Sta |
| total | | | | | |
| ons | | | | +- | |
| | | | 2 | 14 | 75 |
| mpletions | | 6 | 63 | | |
| | | 5 | 33.3 | 53 | 3.3 |
| Completions | | | | | |
| egic Allocation (annualised) | | | | 4 | 08.4 |
| agic miles | ve alloc | ation | 129.7 | - | |
| | | | | | |





Listening Learning Leading

Authority Monitoring Report 2022/23

Published January 2025

Contents

| 1. | Introduction | 6 |
|----|--|----|
| | Purpose of monitoring | 6 |
| | Requirement to monitor | 6 |
| | South Oxfordshire District Council monitoring report | 7 |
| | Context | 8 |
| | Science Vale | 8 |
| | Didcot Garden Town | 8 |
| | Key statistics | 10 |
| 2. | Planning Framework | 11 |
| | Development Plan | 11 |
| | The Joint Local Plan 2041 | 13 |
| | Joint Local Plan Issues Consultation | 14 |
| | Joint Statement of Community Involvement | 15 |
| | Sustainability Appraisal Significant Effect Indicators | 16 |
| | Neighbourhood Plans | 16 |
| | Community Infrastructure Levy | 17 |
| | Other documents | 17 |
| 3. | Neighbourhood Plans | 19 |
| | Introduction | 19 |
| | South Oxfordshire District Council's approach | 19 |
| | Progress of Neighbourhood Plans | 19 |
| 4. | Duty to Cooperate | 23 |
| | Introduction | 23 |
| | South Oxfordshire District Council neighbouring authorities and prescribed | |
| | bodies | |
| | Key stages of the Duty to Cooperate | |
| 5. | South Oxfordshire Local Plan 2035 Strategy | |
| | Introduction | |
| | STRAT1: The Overall Strategy | 26 |
| | STRAT2: South Oxfordshire Housing and Employment Requirements | 26 |
| | STRAT3: Didcot Garden Town | |
| | STRAT4: Strategic Development | 28 |
| | STRAT5: Residential Densities | 29 |
| | STRAT6: Green Belt | 30 |

| | Strategic housing sites | 31 |
|----|---|------|
| | STRAT7: Land at Chalgrove Airfield | . 31 |
| | STRAT8: Culham Science Centre | 32 |
| | STRAT9: Land Adjacent to Culham Science Centre | . 32 |
| | STRAT10: Berinsfield Garden Village | 32 |
| | STRAT10i: Land at Berinsfield Garden Village | . 32 |
| | STRAT10ii: Berinsfield Local Green Space | 33 |
| | STRAT11: Land South of Grenoble Road | 33 |
| | STRAT12: Land at Northfield | . 33 |
| | STRAT13: Land North of Bayswater Brook | 33 |
| | STRAT14: Land at Wheatley Campus, Oxford Brookes | . 34 |
| 6. | Settlements and Housing | 35 |
| | Policy HEN1: The Strategy for Henley-on-Thames | 35 |
| | Policy TH1: The Strategy for Thame | 35 |
| | Policy WAL1: The Strategy for Wallingford | 35 |
| | Policy H2: New Housing in Didcot | 35 |
| | Policy H3: Housing in the towns of Henley-on-Thames, Thame and | . 36 |
| | Policy H4: Housing in the Larger Villages | 37 |
| | Policy H5: Land to the West of Priest Close, Nettlebed | . 37 |
| | Policy H6: Joyce Grove, Nettlebed | . 37 |
| | Policy H7: Land to the South and West of Nettlebed Service Station | . 37 |
| | Policy H8: Housing in the Smaller Villages | 38 |
| | Policy H9: Affordable Housing | 40 |
| | Policy H10: Exception Sites and Entry Level Housing Schemes | 41 |
| | Policy H11: Housing Mix | 41 |
| | Policy H12: Self-Build and Custom-Build Housing | 43 |
| | Policy H13: Specialist Housing for Older People | . 44 |
| | Policy H14: Provision for Gypsies, Travellers and Travelling Showpeople | . 44 |
| | Policy H15: Safeguarding Gypsy, Traveller and Travelling Showpeople | 45 |
| | Policy H16: Backland and Infill Development and Redevelopment | 45 |
| | Policy H17: Sub-division and Conversion to Multiple Occupation | 45 |
| | Policy H18: Replacement Dwellings | 46 |
| | Policy H19: Rural Workers' Dwellings | 46 |
| | Policy H20: Extensions to Dwellings | 46 |
| | Policy H21: Loss of Existing Residential Accommodation in Town Centres | . 47 |

| 7. | Employment | . 48 |
|----|--|------|
| | Policy EMP1: The Amount and Distribution of New Employment Land | . 48 |
| | Policy EMP2: Range, Size and Mix of Employment Premises | . 50 |
| | Policy EMP3: Retention of Employment Land | . 50 |
| | Policy EMP10: Development in Rural Areas | . 50 |
| | Policy EMP11: Tourism | . 51 |
| | Policy EMP12: Caravan and Camping Sites | . 51 |
| | Policy EMP13: Retention of Visitor Accommodation | . 52 |
| 8. | Infrastructure | . 53 |
| | Policy INF1: Infrastructure Provision | . 53 |
| | Policy TRANS1a: Supporting Strategic Transport Investment Across the | . 53 |
| | Policy TRANS1b: Supporting Strategic Transport Investment | . 54 |
| | Policy TRANS2: Promoting Sustainable Transport and Accessibility | . 54 |
| | Policy TRANS3: Safeguarding of Land for Strategic Transport Schemes | . 55 |
| | Policy TRANS4: Transport Assessments, Transport Statements and Travel | . 56 |
| | Policy TRANS5: Consideration of Development Proposals | . 56 |
| | Policy TRANS6: Rail | . 56 |
| | Policy TRANS7: Development Generating New Lorry Movements | . 56 |
| | Policy INF2: Electronic Communications | . 56 |
| | Policy INF3: Telecommunications Technology | . 57 |
| | Policy INF4: Water Resources | . 57 |
| 9. | Environment | . 58 |
| | Policy ENV1: Landscape and Countryside | . 58 |
| | Policy ENV2: Biodiversity - Designated Sites, Priority Habitats and Species | . 58 |
| | Policy ENV3: Biodiversity | . 59 |
| | Policy ENV4: Watercourses | . 59 |
| | Policy ENV5: Green Infrastructure in New Developments | . 59 |
| | Policy ENV6: Historic Environment | . 59 |
| | Policy ENV7: Listed Buildings | . 60 |
| | Policy ENV8: Conservation Areas | . 60 |
| | Policy ENV9: Archaeology and Scheduled Monuments | . 60 |
| | Policy ENV10: Historic Battlefields, Registered Park and Gardens and Historic Landscapes | |
| | Policy ENV11: Pollution - Impact from Existing and/ or Previous Land Uses or New Development and the Natural Environment (Potential Receptors of | ۱ |
| | Pollution) | . 61 |

| | Policy ENV12: Pollution - Impact of Development on Human Health, the Natu Environment and/or Local Amenity (Potential Sources of Pollution) | |
|-----|--|------|
| | Policy EP1: Air Quality | |
| | Policy EP2: Hazardous Substances | . 62 |
| | Policy EP3: Waste Collection and Recycling | . 62 |
| | Policy EP4: Flood Risk | . 62 |
| | Policy EP5: Minerals Safeguarding Areas | . 62 |
| 10. | Design | . 64 |
| | Policy DES1: Delivering High Quality Development | . 64 |
| | Policy DES2: Enhancing Local Character | . 64 |
| | Policy DES3: Design and Access Statements | . 64 |
| | Policy DES7: Efficient Use of Resources | . 64 |
| | Policy DES8: Promoting Sustainable Design | . 65 |
| | Policy DES9: Renewable and Low Carbon Energy | . 65 |
| | Policy DES10: Carbon Reduction | . 66 |
| 11. | Town Centres | . 68 |
| | Policy TC1: Retail and Services Growth | . 68 |
| | Policy TC2: Retail Hierarchy | . 68 |
| | Policy TC3: Comparison Goods Floorspace Requirements | . 69 |
| | Policy TC4: Convenience Floorspace Provision in the Market Towns | . 69 |
| | Policy TC5: Primary Shopping Areas | . 70 |
| 12. | Community Facilities | . 71 |
| | Policy CF1: Safeguarding Community Facilities | . 71 |
| | Policy CF2: Provision of Community Facilities and Services | . 71 |
| | Policy CF3: New Open Space, Sport and Recreation Facilities | . 72 |
| | Policy CF4: Existing Open Space, Sport and Recreation Facilities | . 73 |
| | CF5: Open Space, Sport and Recreation in New Residential Development | . 73 |
| Арр | endix A: Housing trajectory | . 74 |

1.Introduction

Purpose of monitoring

1.1. The monitoring of a Local Plan enables local planning authorities to track progress towards meeting the district's development needs and to establish whether adopted policies are being effectively implemented. It also allows communities and interested parties to be aware of the progress local planning authorities are making towards delivering their vision and objectives, as set out in their Development Plan.

Requirement to monitor

- 1.2. The requirement to monitor annually was introduced under the Planning and Compulsory Purchase Act 2004 which placed a duty on local authorities to produce an Annual Monitoring Report. The Report outlines the timescale and progress of the implementation of the Development Plan, as detailed in the Local Development Scheme, and the extent as to which the adopted policies have been achieved.
- 1.3. Since the Planning and Compulsory Purchase Act 2004, the requirement to monitor has evolved with the Localism Act 2011 and subsequent Town and Country Planning Local Planning (England) Regulations 2012, setting out the current requirement. The requirement to prepare and publish an Authority Monitoring Report replaces the previous duty, in the Town and Country Planning Regulations 2004, for local authorities to produce an Annual Monitoring Report which had to be submitted directly to the Secretary of State. However, there is still a minimum requirement to annually produce an Authority Monitoring Report, which, in the interests of transparency, should be made publicly available and updated as and when the information becomes available.
- 1.4. As set out in regulation 34 of the Town and Country Planning (Local Planning) (England) Regulations 2012, and reiterated through the Planning Practice Guidance, a local planning authority must monitor the requirements set out in Table 1.

Table 1: National Monitoring requirements

| Requirement | Summary |
|--|--|
| Local Development Scheme (LDS) | The timescales and milestones for the preparation of documents as set out in the LDS and progress towards meeting them |
| Local Plan | Monitoring of identified indicators regarding the implementation and delivery of policies within a Local Plan |
| Neighbourhood Development Plans and Orders | The progression of Neighbourhood Development Plans, Neighbourhood Development Orders and Community Right to Build Orders (CRtBO) |
| The Community Infrastructure Levy (CIL) | How the Community Infrastructure Levy Charging Schedule, as detailed in the Community Levy (Amendment) regulations 2015, will be monitored |
| Duty to Cooperate | Details on activity relating to the duty to cooperate, i.e. the continuing cooperation between councils and other stakeholders to ensure that cross boundary and strategic matters are considered |
| Sustainability Appraisal | Monitoring of identified indicators in relation to whether any predicted significant effects are taking place in relation to Local Plans or Supplementary Planning Documents |
| Supplementary Planning Documents and Local Development Orders | The status and progress of any Supplementary Planning Documents (SPDs) and Local Development Orders (LDOs) |

South Oxfordshire District Council monitoring report

- 1.5. This Monitoring Report covers the period from 1 April 2022 to 31 March 2023, however information prior to and beyond this period will be included and identified. It has a number of purposes which include monitoring the progress of Local Plans and Supplementary Planning Documents. The Town and Country Planning Regulation 2012 provides full details on the information that should be contained in the Authority Monitoring Report¹.
- 1.6. The South Oxfordshire Local Plan 2035 was adopted at a meeting of Full Council on 10 December 2020². It forms part of the development plan for the district and replaces the South Oxfordshire Local Plan 2011 and Core Strategy (2012). This report will focus on the policies of the Local Plan 2035.

¹ Available from <u>http://www.legislation.gov.uk/uksi/2012/767/regulation/34/made</u> ² Available from <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/local-plan-2035/adopted-local-plan-2035/</u>

Context

- 1.7. South Oxfordshire is a beautiful and prosperous place to live, with picturesque towns and villages, a buoyant and successful economy and attractive landscapes, with the River Thames flowing through 47 miles of the district and two National Landscapes (formerly Areas of Outstanding Natural Beauty (AONB)), the North Wessex Downs and the Chilterns. There are four thriving towns, Thame, Wallingford, Henley-on-Thames and Didcot as well as numerous attractive villages. The district also includes part of the Science Vale, an internationally significant location for innovation, science-based research and business.
- 1.8. South Oxfordshire is in close vicinity to Oxford and Reading, which provide major hubs for employment, retail and leisure activities.
- 1.9. The district also benefits from its connectivity to other centres of employment, with access via the A34, M4 and M40 to London, Birmingham and Swindon and frequent trains from Didcot to London Paddington and the South West.

Science Vale

1.10. The district includes part of the Science Vale area, an internationally significant location for innovation, science-based research and business. It is one of the key growth areas for Oxfordshire. The Science Vale area extends from Culham and Didcot to Wantage and Grove (East to West) and is a strategic focus, in terms of employment and economic growth, for both South Oxfordshire and Vale of White Horse district councils.

Didcot Garden Town

1.11. Didcot was awarded Garden Town status by the Government in 2015, after a joint bid by the Vale of White Horse and South Oxfordshire District Councils. The Garden Town status will provide access to government funding for infrastructure.



Figure 1: New housing on the Great Western Park development on the edge of Didcot



Figure 2: Didcot Town Centre

- 1.12. The vision for Didcot Garden Town is to deliver a highly sustainable and economically viable location, where the very best of town and country living are brought together. The council's aim is to provide affordable, attractive homes and living spaces, within a vibrant community. The Didcot Garden Town Delivery Plan was first published in October 2017 and updated in 2022. The updated plan is available on the council website³. An Advisory Board, which meets quarterly has been formed along with three Sounding Boards which represent community, business and neighbouring parishes⁴.
- 1.13. In June 2020, £218 million of Housing Infrastructure Funding (HIF) was agreed that will support development in and around Didcot⁵. The funding will support the development of new homes and will improve transport links including walking and cycling routes. The lack of suitable crossings over the railway line and river coupled with the success of the Science Vale area has

³ <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/business-and-economy/garden-communities/didcot-garden-town/</u>

⁴ <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/business-and-economy/garden-communities/didcot-garden-town/</u>

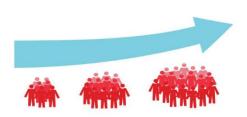
⁵ https://www.whitehorsedc.gov.uk/uncategorised/south-and-vale-welcome-didcot-infrastructure-news/

resulted in heavy congestion. HIF will support delivery of projects which include:

- A4130 widening from A34 Milton Interchange towards Didcot
- A new 'Science Bridge' over the A4130, Great Western Railway Line and Milton Road into the former Didcot A Power Station site
- A new Culham to Didcot river crossing between the A415 and A4130
- A Clifton Hampden Bypass
- Associated active travel measures
- 1.14. A planning application for the HIF projects was submitted to Oxfordshire Council in November 2021 (P21/S4797/CM). A subsequent planning application was submitted in November 2022 (P22/S4168/CM). This application was considered by Oxfordshire County Council at its July 2023 planning committee. In July 2023, the Secretary of State for Levelling Up, Housing and Communities called in the planning application for the HIF1 Didcot and surrounding areas major infrastructure project, following the county council's planning and regulation committee's vote to refuse the application. A conjoined planning and Orders (compulsory purchase order, side roads order and bridge scheme) public inquiry took place between February and May 2024. Following the inquiry, on 11 December 2024 the Secretaries of State for Transport and for Levelling Up, Housing and Communities granted approval.
- 1.15. During 2022/23, the Didcot Local Cycling and Walking Infrastructure Plan (LCWIP)⁶ was in progress, this was then adopted in 2023. Further LCWIPs are being prepared in 2024/2025 for Thame and Wallingford.

Key statistics

- 1.16. Following the 2021 Census, here is a quick comparison between 2011 and 2021 to demonstrate how the district has changed. The census 2021 took place during the coronavirus (COVID-19) pandemic.
- 1.17. The population in the district has risen 11% from 134,300 people in 2011 to around 149,100 in 2021. This is significantly above the trend for the South-East region which saw 7.5% growth⁷.



⁶ Available from <u>https://www.southandvale.gov.uk/app/uploads/2024/12/LNP13-Didcot-Local-Cycling-and-Walking-Infrastructure-Plan-LCWIP.pdf</u>

⁷ Available from https://www.ons.gov.uk/visualisations/censusareachanges/E07000179/



- 1.18. Of residents aged 16 years and over, 61.8% said they were employed (excluding full-time students) in 2021, down from 63.6% in 2011.
- 1.19. With regard to households, in 2021 it was estimated that there are now 61,500 households in the district compared with 54,104 in 2011⁸, an increase of 13.7%.





1.20. The number of people with level 4 qualifications and above in our district has increased. In 2021 in the district this was 40,900 or 49.8% of the total population. This compares to 35,900 or 44.7% of the total population in 2011.⁹

2.Planning Framework

Development Plan

- 2.1. The South Oxfordshire Development Plan is the starting point in making decisions on planning applications. All planning applications will be determined in accordance with the Development Plan unless material considerations indicate otherwise. The Development Plan for the monitoring year 2022/23 comprises:
 - The South Oxfordshire Local Plan 2011-2035

 ⁸ Available from <u>https://www.ons.gov.uk/visualisations/censusareachanges/E07000179/</u>
⁹ Available from

https://www.nomisweb.co.uk/reports/Imp/la/1946157325/subreports/quals_time_series/report.aspx?

- 'Made' (adopted) Neighbourhood Development Plans prepared by Local Communities
- Any Development Planning Documents relating to minerals and waste prepared by Oxfordshire County Council
- 2.2. In March 2021 South Oxfordshire and Vale of White Horse Councils agreed to develop a Joint Local Plan for the area and a Joint Local Development Scheme (LDS) setting out the timetable for producing new planning documents was also approved. The Local Development Scheme (LDS) sets out the timetable for the production of the council's Development Plan Documents (DPDs), the operational and decision-making structures for the Joint Local Plan 2041. It includes key production dates and public consultation stages¹⁰.
- 2.3. The LDS provides information regarding the Joint Local Plan 2041 and other related documents. Updates were made to the LDS in December 2022. This was to remove references to the preparation of the Oxfordshire Plan 2050 and also the Ox-Cam Arc Spatial Framework. The LDS timetable has also been extended by 11 months. This is to allow time for the districts to prepare additional evidence on housing and employment need, following the end of the preparation of joint evidence for the Oxfordshire Plan 2050 which would have been used to inform the Joint Local Plan. The new LDS also included other updates such as new made Neighbourhood Plans or progress on Neighbourhood Plans, and the adoption of the South Oxfordshire Developer Contributions SPD and Joint Design Guide SPD.
- 2.4. Table 2 sets out the timetable for each these documents and the progress that has been made (as of December 2022). An updated LDS has been published since the end of the 2022/23 monitoring year and will be included in the next Monitoring Report.

¹⁰ Available from <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/our-development-plan/local-development-scheme/</u>

| Table 2: Progress of Documents in the Local Development Scheme | |
|--|--|
|--|--|

| Document | Milestone | Achieved |
|--|---|--------------------------------------|
| | Public consultation on Issues and Scope (Regulation 18) | Completed May/June 2022 |
| | Public Consultation on Preferred Options/Draft Plan (Regulation 18) | Expected August/ September 2023 |
| Joint Local Plan 2041 | Public Consultation on Pre-Submission (Regulation 19) | Expected July/August 2024 |
| | Submission to Secretary of State (Regulation 22) | Expected January 2025 |
| | Examination in Public (Regulation 24) | Expected May 2025 |
| | Inspector's report (Regulation 25) | Expected August 2025 |
| | Adoption (Regulation 26) | September 2025 |
| | Consultation Summer 2021 | Completed September- October 2021 |
| Statement of Community Involvement | Adoption Autumn 2021 | Adopted December 2021 |
| | Minor Update - Autumn 2022 (Factual corrections) | Adopted December 2022 |
| | Prepare evidence base incl. viability study | December 2021 |
| Community Infrastructure | Consultation | February-March 2022 |
| Levy (CIL) Charging Schedule Review | Submission | June 2022 |
| | Examination | August 2022 |
| | Adoption | Adopted December 2022 |

The Joint Local Plan 2041

- 2.5. South Oxfordshire and Vale of White Horse District Councils are working together to prepare a new Joint Local Plan. Preparing a Joint Plan will help to reduce costs to the councils and also help the councils meet their shared ambitious targets for making the two districts carbon neutral.
- 2.6. The new Joint Local Plan will set out a vision for South Oxfordshire and the Vale of White Horse up to the year 2041. It will identify how and where new housing and employment development should take place, along with identifying the infrastructure needed to support them. It will also set out policies that will guide how development takes place.

- 2.7. Once adopted the Joint Local Plan 2041 will replace the South Oxfordshire Local Plan 2035 which is currently used to guide decisions on planning development in the district.
- 2.8. Decisions on the Joint Local Plan contents, up to and including its adoption, are made by the two local planning authorities through their own decision-making structures¹¹. Two other governance bodies, the Joint Local Plan Steering Group (an informal councillor group providing policy ideas and political steer on the Joint Local Plan) and All Councillor Joint Roundtable Meetings (providing wider informal councillor input to the plan preparation) have been set up to ensure the Joint Local Plan progresses through these formal processes without undue delay.
- 2.9. The council's updated Local Development Scheme (August 2024) expects that the Joint Local Plan will undergo an examination in public in April 2025, and for the plan to be adopted in December 2025. The councils undertook the first consultation on our Joint Local Plan (Issues Consultation (Regulation 18)), in May-June 2022. We followed this with a consultation on a 'Preferred Options' Draft Plan (Regulation 18) in January / February 2024.

Joint Local Plan Issues Consultation

2.10. The council carried out a public consultation asking for comments on the main issues facing the districts and how we could use the Joint Local Plan to address them. The Joint Local Plan Issues consultation was open from 12 May until 23 June 2022. The document set out a draft Vision for the Joint Local Plan and the key issues facing the district¹².



¹¹ Available from <u>https://www.southoxon.gov.uk/wp-content/uploads/sites/2/2022/05/Joint-Local-Plan-Governance-Arrangements-May-2022.pdf</u>

¹² Available from https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/local-plan-2041/

- 2.11. A number of other documents were consulted on alongside the Joint Local Plan issues paper. These were;
 - Sustainability Appraisal (SA) Screening and Scoping Report
 - Habitats Regulations Assessment (HRA) Scoping Report
 - Draft Settlement Assessment Methodology
 - Duty to Cooperate Scoping Document



2.12. More information about the Sustainability Appraisal and Duty to Cooperate documents is included below. An Equalities Impact Screening Report was also prepared.

Joint Statement of Community Involvement

2.13. South Oxfordshire and Vale of White Horse district councils have also adopted a joint Statement of Community Involvement (SCI) to cover both districts. Public consultation on the Statement of Community Involvement took place for six weeks between September and October 2021. It was then adopted by South Oxfordshire's Cabinet on 2 December 2021 and Vale of White Horse's Cabinet on 3 December 2021. The SCI is a code of practice that sets out how and when we will involve different groups, organisations and our communities when we produce our planning documents, including our Local Plan. In December 2022 the Joint SCI was republished. The amendments made to the SCI were all factual corrections. These included updating the information relating to CIL following amendments to the regulations, the removal of references to the Oxfordshire Plan 2050 and any references to working practices during the COVID 19 pandemic¹³.

¹³ Available from https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/statement-of-community-involvement/

Sustainability Appraisal Significant Effect Indicators

- 2.14. The role of a Sustainability Appraisal (SA), incorporating the Strategic Environmental Assessment (SEA), is to assess whether a Plan has integrated the principles of sustainable development and if there are likely to be any significant effects as a result of the Plan's policies. If the sustainability appraisal predicts any likely significant effects, it is essential that these effects are monitored to determine whether the implementation of a policy is causing the undue effect(s), and if so, whether the policy should be reviewed.
- 2.15. A Sustainability Appraisal was prepared as part of the evidence base for the South Oxfordshire Local Plan 2035¹⁴. The indicators in the plan (reported in this AMR) cover the requirements for monitoring set out in the SEA directive, although reporting on soils may be indicated once the sites are further advanced.
- 2.16. A Sustainability Appraisal is also integral to the preparation and development of the Joint Local Plan 2041. A Sustainability Appraisal (SA) Screening and Scoping Report was included in the consultation on the Joint Local Plan Issues Consultation in May/June 2022. The report considers whether a sustainability report is needed (screening) and concludes that the Joint Local Plan is likely to have significant environmental effects. Therefore, a sustainability appraisal is needed.
- 2.17. The document defines the scope of the sustainability appraisal by examining ten topic areas. It considers the relevant plans, policies, and programmes that contain policies, targets or aspirations for that area. Each chapter undertakes an assessment of baseline information to determine current performance under each topic. From these topic-based assessments, identified key sustainability challenges facing the districts were identified. These key challenges informed the 20 sustainability objectives that will support the preparation of our Joint Local Plan. The final chapters of the report set out the 'sustainability appraisal framework' that explains how the councils will assess the emerging policies and options in the Joint Local Plan.

Neighbourhood Plans

2.18. Under the Localism Act 2011, communities have been given the power to directly influence land use by preparing either a Neighbourhood Development Plan (NDP), Neighbourhood Development Order (NDO) and/or a Community Right to Build Order. It is a requirement of the AMR to include details of the

¹⁴ Available from https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/local-plan-2035/

progress and 'made' Neighbourhood Development Plans and Neighbourhood Development Orders. This information is set out in Section 3 of this report.

Community Infrastructure Levy

- 2.19. The Community Infrastructure Levy (CIL) is a charge that the local planning authority may choose to levy on new developments to help fund the infrastructure needed to support growth in the area. The CIL Charging Schedule was examined and came into effect in 2016. A review of the CIL Charging Schedule has been carried out and was adopted in December 2022 (see Table 2 above), the new charging schedule was implemented on 3 January 2023.
- 2.20. During the 2022/23 fiscal year, £8,793,173 has been received from CIL receipts. In accordance with CIL regulation 59A or 59B, £2,182,092 has been transferred to town and parish councils. In accordance with CIL regulation 61, the amount of CIL spent on administrative expenses pursuant to regulation 61, and that amount expressed as a percentage of CIL collected in that year in accordance with that regulation was £454,744 and 5.17% received.
- 2.21. The total CIL receipts from 2022/23 retained at the end of the reported year was £6,179,679. Further information can be found in the council's Infrastructure Funding Statement¹⁵.

Other documents

- 2.22. Supplementary Planning Documents (SPDs) and Supplementary Planning Guidance (SPG) provide the option for further detail and clarity to be published in regard to Local Plan policies. They can also provide further guidance on particular issues or regarding the development of specific sites.
- 2.23. As SPDs provide further detail to Local Plan policies, it is not necessarily a requirement for SPDs to be monitored, unless a local planning authority wishes to monitor the effectiveness of an SPD.
- 2.24. As of December 2022, the council has the following adopted SPDs/SPGs, with none of them identifying specific monitoring requirements to be covered in this document:
 - Section 106 Planning Obligations SPD: This document was adopted in November 2022 and identifies how the council will use its powers as the

¹⁵ <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/community-support/infrastructure-to-support-communities/</u>

Local Planning Authority to ensure new development contributes to infrastructure alongside the Community Infrastructure Levy.

- Joint Design Guide SPD: This document was adopted in June 2022 and sets out design principles to guide future development and encourage a design-led approach to development for both South Oxfordshire and Vale of White Horse district councils.
- *Didcot Town Centre SPD*: This document was adopted in May 2009 and provided planning guidance to aid the development of the Didcot Town Centre. It set out the council's vision and strategic development principles for the expansion of the town centre. New and updated policies for Didcot Garden Town are also included in the South Oxfordshire Local Plan 2035.
- Affordable Housing SPG: This document was adopted in September 2004 and provided planning guidance on the delivery of affordable housing. A joint Affordable Housing Guidance Paper was published in March 2023¹⁶, it brings together all existing council guidance relevant to the delivery of affordable housing in South Oxfordshire and signposts to published policy and guidance.
- Vauxhall Barracks Development Brief SPG: This document was adopted in February 2004 and informs the preparation and submission of Planning Applications on land known as Vauxhall Barracks, Didcot.
- South Oxfordshire Landscape Assessment SPG: This document was adopted in July 2003 and provided a District-wide landscape assessment that sets out individual Character Areas.
- Various *Conservation Area Appraisals SPDs* as listed in the LDS and available on the conservation webpages¹⁷.

¹⁶ Available from <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/local-plan-2035/affordable-housing-guidance/ ¹⁷ <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-</u> ¹⁷ <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-</u></u>

development/building-conservation-and-design/conservation-areas/designated-conservation-areascharacter-appraisals-management-plans-and-maps/

3.Neighbourhood Plans

Introduction

- 3.1. The Government is providing local communities with the opportunity to shape the area in which they live and work by encouraging them to prepare Neighbourhood Development Plans. The council strongly supports and encourages local communities who wish to prepare a Neighbourhood Development Plan. The Localism Act 2011 sets out that Neighbourhood Development Plans can be made by a Parish or Town Council, or by a neighbourhood forum where a Parish or Town Council does not exist.
- 3.2. Local communities wishing to play an active role in planning for their area and/or community can:
 - Prepare a Neighbourhood Development Plan setting out the vision, objectives and planning policies to shape the development of their neighbourhood and/or;
 - Seek to grant permission directly for certain types of development in their neighbourhood, through a Neighbourhood Development Order (NDO) or a Community Right to Build Order (CRTBO).
- 3.3. To make a Neighbourhood Development Plan, there are formal stages set out in legislation that are the responsibility of the qualifying body and the local planning authority. The Localism Act also places a 'duty to support' on the local authority to guide Neighbourhood Plan preparation.

South Oxfordshire District Council's approach

3.4. The council takes a proactive and positive approach to neighbourhood planning, providing advice and support to those communities interested in producing Neighbourhood Development Plans, Neighbourhood Development Orders or Community Right to Build Orders. Full details of the advice and support available can be found on the council's website¹⁸.

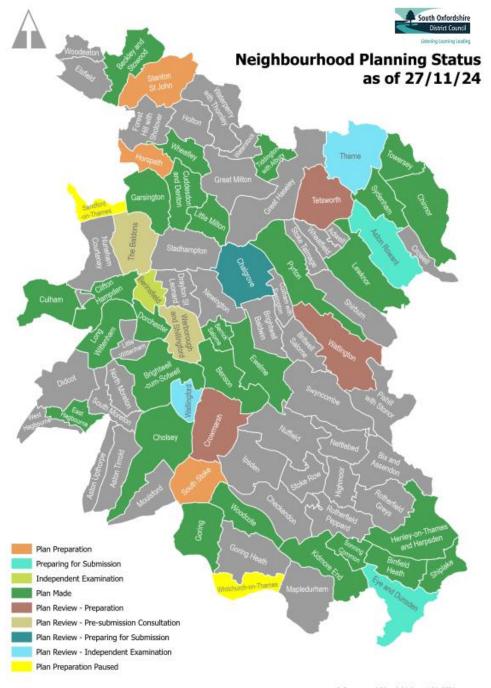
Progress of Neighbourhood Plans

3.5. As of December 2024, South Oxfordshire has 36 made Neighbourhood Plans, with 8 new plans currently being prepared and 7 made plans under review. During 2022/23, 7 Neighbourhood Plans were made. Another 12 have been made since April 2023.

¹⁸ Available at <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/neighbourhood-plans/</u>

3.6. The map in Figure 3 and Table 3 show the progress of the Neighbourhood Plans in South Oxfordshire. The full progress of Neighbourhood Plans in South Oxfordshire and an interactive version of the map can be found on the council's website and are regularly updated¹⁹.

Figure 3:Map of Neighbourhood Plans in South Oxfordshire, November 2024



© Crown copyright and database rights 2024. South Oxfordshire District Council OS AC0000814259

¹⁹ <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/neighbourhood-plans/</u>

| Area | Version of plan | Preparation / review | Plan | Referendum | Plan made |
|-------------------------|--------------------|-------------------------|-----------|------------|-----------|
| | • | started | submitted | | |
| Aston Rowant | Original | Oct-16 | - | - | - |
| The Baldons | Original | Mar-16 | Jan-18 | 04-Oct-18 | Oct-18 |
| | Review | Sep-24 | - | - | - |
| Beckley and Stowood | Original | Mar-16 | Dec-22 | 05-Sep-24 | Oct-24 |
| Benson | Original | Jan-13 | Dec-17 | Jun-18 | Aug-18 |
| | Review | Feb-22 | Oct-22 | N/A | Mar-18 |
| Berinsfield | Original | Jan-23 | Jul-24 | 06-Feb-25 | - |
| Berrick Salome | Original | Jun-17 | Mar-19 | 24-Oct-19 | Dec-19 |
| Binfield Heath | Original | Apr-21 | Oct-23 | 05-Sep-24 | Oct-24 |
| Brightwell- | Original | Apr-15 | Feb-17 | Sep-17 | Oct-17 |
| cum-Sotwell | Review | Apr-22 | Nov-22 | N/A | Oct-23 |
| Chalgrove | Original | Aug-12 | Jan-18 | 22-Nov-18 | Dec-18 |
| | Review | Dec-23 | - | - | - |
| Chinnor | Original | Jun-15 | Jan-17 | Sep-17 | Oct-17 |
| | Review | Apr-18 | Aug-19 | May-21 | May-21 |
| | Review II | May-23 | Sep-23 | N/A | Nov-23 |
| Cholsey | Original | Aug-16 | - | Mar-19 | Apr-19 |
| | Review | Mar-22 | Jul-22 | N/A | Oct-22 |
| Clifton Hampden | Original | Jul-14 | Jan-23 | 05-Sep-24 | Oct-24 |
| Crowmarsh | Original | Jun-16 | Sep-20 | 02-Sep-21 | Oct-21 |
| | Review | Sep-24 | - | - | - |
| Cuddesdon and Denton | Original | Aug-17 | Feb-20 | 06-May-21 | May-21 |
| Culham | Original | Jun-20 | Jul-22 | 04-May-23 | Jun-23 |
| Dorchester on Thames | Original | Jan-13 | Sep-17 | 15-Mar-18 | Apr-18 |
| East | Original | Mar-16 | Sep-18 | Mar-19 | Apr-19 |
| Hagbourne | Review | Dec-22 | Aug-23 | N/A | Feb-24 |
| Ewelme | Original | May-17 | Sep-20 | 06-May-21 | May-21 |
| Eye and Dunsden | Original | Jan-20 | - | - | - |
| Garsington | Original | Mar-17 | Feb-23 | 05-Sep-24 | Oct-24 |
| Goring | Original | Oct-15 | Apr-18 | 04-Jul-19 | Jul-19 |
| Henley and | Original | Jun-13 | Dec-15 | Mar-16 | Apr-16 |
| Harpsden | Review | May-21 | Dec-21 | 24-Nov-22 | Dec-22 |
| Horspath | Original | May-16 | - | - | - |

Table 3: Progress of Neighbourhood Plans as of December 2024

| Area | Version of plan | Preparation / review started | Plan submitted | Referendum | Plan made |
|----------------------------|-----------------|------------------------------------|-------------------|---------------------------------|-----------|
| Kidmore End | Original | Oct-17 | Jul-21 | 28-Jul-22 | Sep-22 |
| Lewknor | Original | Sep-17 | Mar-23 | 23-Nov-23 | Dec-23 |
| Little Milton | Original | Jun-16 | Apr-18 | 22-Nov-18 | Dec-18 |
| Long | Original | Sep-14 | Feb-17 | Sep-17 | Oct-17 |
| Wittenham | Review | Oct-18 | Jan-22 | 28-Jul-22 | Sep-22 |
| Pyrton | Original | Apr-15 | Feb-18 | 14-Mar-19 | Apr-19 |
| Sandford- on-Thames | Original | Jul-16 | - | - | - |
| Shiplake | Original | Apr-17 | Sep-21 | 28-Jul-22 | Sep-22 |
| Sonning | Original | Oct-13 | Jan-16 | Sep-16 | Oct-16 |
| Common | Review | Jan-20 | Dec-21 | 23-Feb-23 | Mar-23 |
| South Stoke | Original | Dec-20 | - | - | - |
| Stanton St John | Original | Mar-17 | - | - | - |
| Sydenham | Original | Jan-18 | Jul-19 | 06-May-21 | May-21 |
| Tetsworth | Original | Jul-16 | Jan-20 | 06-May-21 | May-21 |
| Thame | Original | Nov-12 | Dec-12 | 02-May-13 | Jul-13 |
| | Review | Jun-21 | May-24 | 06-Feb-25 | - |
| Tiddlington with Albury | Original | Nov-16 | Jul-22 | 04-May-23 | Jun-23 |
| Towersey | Original | Jun-16 | Mar-23 | 23-Nov-23 | Dec-23 |
| Wallingford | Original | Mar-15 | Feb-20 | 06-May-21 | May-21 |
| | Review | Jan-24 | May-24 | 06-Feb-25 | |
| Warborough | Original | Nov-15 | Jan-18 | 04-Oct-18 | Oct-18 |
| and Shillingford | Review | Nov-24 | - | - | - |
| Watlington | Original | Sep-12 | Oct-17 | 28-Jun-18 | Aug-18 |
| _ | Review | Apr-22 | - | - | - |
| Wheatley | Original | Mar-16 | Sep-19 | May-21 | May-21 |
| | Review | Jan-22 | Nov-22 | 23-Nov-23 | Dec-23 |
| Whitchurch- on-Thames | Original | May-16 | - | - | - |
| Woodcote | Original | - | - | Apr-14 | May-14 |
| | Review | Feb-17 | Nov-21 | 01-Sep-22 bod Plans as of De | Oct-22 |

4. Duty to Cooperate

Introduction

- 4.1. Section 110 of the Localism Act 2011 introduced a statutory duty for local planning authorities to cooperate with neighbouring local authorities and 'prescribed bodies' in the preparation of Development Plans. This means that the council has a duty to engage constructively with other councils and public bodies in England on a continuous basis to maximise the effectiveness of the Local Plan.
- 4.2. The duty to cooperate is not a duty to agree. However, the council will continue to work with neighbouring authorities to secure the necessary cooperation on strategic cross border matters regarding monitoring of our current plans and future plan making. The council must demonstrate, at the independent examination of a Local Plan, how they have complied with the duty.

South Oxfordshire District Council neighbouring authorities and prescribed bodies

4.3. The relevant bodies in which the duty to cooperate is most relevant to is as follows:

Neighbouring and key nearby authorities:

- Cherwell District Council
- Oxford City Council
- Vale of White Horse District Council
- West Oxfordshire District Council
- Oxfordshire County Council
- Buckinghamshire Council
- Reading Borough Council
- West Berkshire Council
- Wokingham Borough Council
- 4.4. Prescribed bodies as identified in part 2 of the Town and Country Planning (Local Planning) (England) Regulations 2012, to fulfil the Duty to Cooperate:
 - The Environment Agency
 - Historic England
 - Natural England
 - National Highways
 - The Civil Aviation Authority

- Homes England
- Integrated Care System (South Oxfordshire falls within the Berkshire, Oxfordshire and, Buckinghamshire Integrated Care Board)/NHS England
- Office of Rail and Road
- Oxfordshire County Council
- Local Enterprise Partnership
- Local Nature Partnership

Key stages of the Duty to Cooperate

- 4.5. The council was required to demonstrate as part of the South Oxfordshire Local Plan 2035 examination in 2020 that we had fully complied with the duty to cooperate, and that we had worked actively and constructively with our neighbouring authorities and the County Council, other prescribed bodies, and service and infrastructure providers during the preparation of the Plan. Activities included, for example, meetings, the preparation of joint evidence, the exchange of written correspondence and the production of statements of common ground.
- 4.6. The evidence submitted to demonstrate the council's fulfilment of the duty to cooperate is available from Section 6 of the council's Local Plan 2035 Examination Library²⁰. The Inspector's report (paragraph 18 & 19)²¹ sets out the Inspector's findings in relation to the Duty to Cooperate for the Local Plan 2035 and concludes:

'I am satisfied that where necessary the Council has engaged constructively, actively and on an on-going basis in the preparation of the Plan and that the duty to co-operate has therefore been met.'

- 4.7. As highlighted in previous reports, on 14 February 2018 South Oxfordshire District Council formally signed up to the Oxfordshire Growth Deal²². Throughout the period since there has been regular engagement with other Oxfordshire authorities through the Future Oxfordshire Partnership Officer Groups. A joint vision, the Oxfordshire Strategic Vision²³, was adopted by all the Oxfordshire authorities in 2021, including South Oxfordshire in May 2021.
- 4.8. Work had also begun on producing a Joint Statutory Spatial Plan, the Oxfordshire Plan 2050. In August 2022 it was decided to end work on the

²⁰ Available from <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/local-plan-2035/local-plan-2035-documents-and-evidence-base/</u>

²¹ <u>https://www.southoxon.gov.uk/wp-content/uploads/sites/2/2020/11/Inspectors-Report-November-2020.pdf</u>

²² https://www.oxfordshiregrowthboard.org/wp-content/uploads/2018/11/270218-Oxon-letter-to-SoSon-Deal-DP-270118-with-signatures.pdf

²³ https://futureoxfordshirepartnership.org/projects/oxfordshire-strategic-vision/

Oxfordshire 2050 Plan. This was because the councils were unable to reach agreement on the approach to planning for future housing needs within the framework of the Oxfordshire Plan. The councils agreed that Local Plans for the City and Districts will now provide the framework for the long term planning of Oxfordshire²⁴. The councils will continue to cooperate with each other and with other key bodies as they prepare their Local Plans. The managers of the Oxfordshire councils planning policy teams will continue to meet at least quarterly to discuss duty to cooperate matters. The councils will also meet regularly through the joint committee of the Future Oxfordshire Plan 2050 will now be incorporated into the Joint Local Plan.

- 4.9. The Joint Local Plan Issues Consultation in May 2022 included a Duty to Cooperate Scoping document²⁵. This set out the strategic planning matters that are driven by larger than local issues those that are likely to have an impact beyond the immediate Local Plan area. A strategic matter is defined as 'sustainable development or use of land that has or would have a significant impact on at least two planning areas, including, in particular, that in connection with strategic infrastructure.' Our Duty to Cooperate Scoping document identifies the strategic matters relevant to the districts. These matters will be further refined as the plan progresses.
- 4.10. In addition to working with the Oxfordshire authorities, council officers have met at least twice a year with Swindon Borough Council and Oxfordshire County Council to discuss cross-boundary issues. The council has also met with Wokingham District Council and West Berkshire District Council. The council has recently responded to Buckinghamshire Council's consultations on their Duty to Cooperate Issues Scoping, Habitat Regulations Assessment (HRA) and Sustainability Appraisal Scoping Report.
- 4.11. The council has also attended forums with Water Resources South East and Thames Water regarding preparation of the Water Resources South East Regional Plan.
- 4.12. In addition to these key actions, the council engages with all the neighbouring authorities and prescribed bodies listed above when undertaking consultations.
- 4.13. Outside of the period of this AMR (covering the period 1 April 2022 to 31 March 2023), in December 2024, the council submitted its Joint Local Plan for examination. The examination in public for the Joint Local Plan will likely take place in 2025.

²⁴ <u>https://www.southoxon.gov.uk/uncategorised/joint-statement-from-the-leaders-of-south-oxfordshire-district-council-vale-of-white-horse-district-council-cherwell-district-council-oxford-city-council-and-west-oxfordshire-district-council/</u>

²⁵ <u>https://www.southoxon.gov.uk/wp-content/uploads/sites/2/2022/05/Duty-to-Cooperate-Scoping-Document-1.pdf</u>

5.South Oxfordshire Local Plan 2035 Strategy

Introduction

In the remainder of the Authority Monitoring Report, we report on the monitoring indicators in the adopted South Oxfordshire Local Plan 2035. This shows how decisions on planning applications are being made, as a way of assessing the effectiveness of the plan's policies and tracking progress on delivery of allocated sites.

STRAT1: The Overall Strategy

5.1. This policy sets out the overall strategy for the plan, which proposals for development should be consistent with. The other policies in the plan align with and support the strategy, so the monitoring requirement for the strategy is covered by the indicators and targets for the other policies.

STRAT2: South Oxfordshire Housing and Employment Requirements

- 5.2. This policy sets out the minimum requirements for new homes and employment land over the plan period.
- 5.3. The housing requirement includes the number of homes required to meet the housing need for South Oxfordshire and an additional number to address a proportion of Oxford's unmet housing need. The housing requirement is given as an annual number with a stepped increase later in the plan period. The overall housing delivery trajectory for the plan period is shown in Appendix A.
- 5.4. Table 4 shows the annual number of net new homes completed in the district. Housing delivery was below the annual requirement at the beginning of the plan period but has been stronger since 2017/18. There was a decrease in 2020/21 and 2021/22 due to the effects of the Covid-19 pandemic. Delivery returned to a higher level in 2022/23. There is currently a cumulative shortfall which is reducing in size.

| Year | Completed homes | Annual requirement |
|---------|-----------------|--------------------|
| 2011/12 | 508 | 900 |
| 2012/13 | 475 | 900 |
| 2013/14 | 484 | 900 |
| 2014/15 | 596 | 900 |
| 2015/16 | 612 | 900 |
| 2016/17 | 718 | 900 |
| 2017/18 | 935 | 900 |
| 2018/19 | 1,369 | 900 |
| 2019/20 | 1,481 | 900 |
| 2020/21 | 869 | 900 |
| 2021/22 | 977 | 900 |
| 2022/23 | 1,359 | 900 |
| Total | 10,383 | 10,800 |

Table 4: Annual housing completions 2011-2023

- 5.5. While the Local Plan doesn't identify a specific requirement or supply for Oxford, the strategic site allocations on the edge of the City are those with the strongest relationship to Oxford. These sites; Grenoble Road, Northfield, and Land North of Bayswater Brook, are intended to deliver housing later in the plan period. Table 5 shows the number of completions at these sites from 2021.
- 5.6. While there have been no completions on these sites to date, in December 2022 the promoters of Land North of Bayswater Brook submitted a hybrid planning application for 1,450 homes (P22/S4618/O). In October 2024, the planning committee resolved to grant planning permission subject to the signing of an S106 agreement. Our most recent trajectory for this site anticipates the first homes to be completed on site during 2027/28.

| Table 5: Strategic sites near | r Oxford, annual housing | g completions 2021-2023 |
|-------------------------------|--------------------------|-------------------------|
|-------------------------------|--------------------------|-------------------------|

| Year | Grenoble Road | Northfield | Land North of Bayswater Brook | Total |
|---------|------------------|------------|-------------------------------------|-------|
| 2021/22 | 0 | 0 | 0 | 0 |
| 2022/23 | 0 | 0 | 0 | 0 |
| Total | 0 | 0 | 0 | 0 |

5.7. The amount of land permitted and completed for employment by strategic site and allocation is shown in Table 24 (page 47).

STRAT3: Didcot Garden Town

5.8. Policy STRAT3 ensures that development that comes forward in the Didcot Garden Town masterplan area is in accordance with the Garden Town principles. During 2022/23 there were no applications approved on major development sites contrary to this policy.

STRAT4: Strategic Development

5.9. Policy STRAT4 aims to ensure that necessary supporting infrastructure is provided for strategic developments. Developers are required to engage with relevant infrastructure providers to ensure the implementation of the Infrastructure Delivery Plan (IDP)²⁶. Table 6 shows the status of strategic infrastructure projects identified in the IDP.

²⁶ Available from https://www.southoxon.gov.uk/south-oxfordshire-district-council/community-support/infrastructure-to-support-communities/

| Scheme | Status | |
|--|--|--|
| Oxford to Cambridge Arc | See AMR update for TRANS1a (on | |
| | page 51) for detail | |
| Science Vale Cycle Network (SVCN) | Oxfordshire County Council's Strategic | |
| Improvements | Active Travel Network in development | |
| Didcot Station Car Park Expansion | Previously completed | |
| Watlington Relief Road | In progress | |
| Benson Relief Road | In progress | |
| Didcot Garden Town: study work on | In progress | |
| Central Didcot Transport Corridor | | |
| Improvements | | |
| Jubilee Way Roundabout Improvements | In progress, within scope of Didcot | |
| | Garden Town project | |
| Golden Balls Roundabout | Due to commence | |
| options/feasibility and A4074 capacity | | |
| improvements | | |
| Thame to Haddenham cycle route | In progress | |
| HIF1 schemes (Widening of the A4130, | Planning application submitted and | |
| Didcot Science Bridge, Didcot to | under consideration [December 2024, | |
| Culham river crossing, and Clifton | HIF1 granted planning permission] | |
| Hampden bypass) | | |
| Benson to Wallingford cycle route minor | Anticipated inclusion in Oxfordshire's | |
| improvements | Strategic Active Travel Network (SATN) | |
| Premium cycle route between Didcot, | Anticipated inclusion in SATN | |
| Crowmarsh Gifford and Wallingford | Anticipated inclusion in CATN | |
| Improvements to cycle routes to rail | Anticipated inclusion in SATN | |
| stations | Anticipated inclusion in CATN | |
| New cycle route between Berinsfield and Oxford | Anticipated inclusion in SATN | |
| | Antigipated Local Cycling and Malking | |
| Intra-urban cycling routes | Anticipated Local Cycling and Walking Infrastructure Plans (LCWIP) prepared | |
| | by Oxfordshire County Council, Didcot | |
| | LCWIP in progress | |
| | LOWNE III PIOYIESS | |

STRAT5: Residential Densities

5.10. This policy aims to ensure that housing development proposals optimise the use of land and potential of each site. Developments should accommodate and sustain an appropriate amount and mix of uses (including green space and other public space) and support local facilities and transport networks.

5.11. Table 7 gives the average density (in dwellings per hectare, dph) for the major²⁷ permissions granted in 2022/23, divided by location. The policy expects a density of more than 45dph for sites with good accessibility to town centres but allows exceptions where there are clearly justified reasons. The data show large variations between areas, which suggests that the proposed densities are responding to the context and features of each site in line with the policy.

| Parish | Average density | No. of permissions |
|------------------------|-----------------|--------------------|
| Benson | 22.4 | 1 |
| Brightwell-cum-Sotwell | 16.3 | 1 |
| Chinnor | 30.9 | 1 |
| Didcot | 44.1 | 5 |
| East Hagbourne | 21.1 | 1 |
| Goring | 7.8 | 1 |
| Harpsden | 16.3 | 2 |
| Thame | 9.6 | 1 |
| Wallingford | 37.1 | 2 |
| Wheatley | 80.0 | 1 |
| Average Total | 32.2 | 16 |

| Table 7: Average density of ma | jor housing permissions by parish 2022/23 |
|--------------------------------|---|
|--------------------------------|---|

5.12. Table 8 gives the average density (in dph) for the major permissions on strategic sites granted in 2022/23. Strategic sites are not given a specific target density in this policy.

Table 8: Average density of major housing permissions by strategic site 2022/23

| Site | Average density | No. of permissions |
|-------------------|-----------------|--------------------|
| Didcot North East | 21.8 | 4 |
| Average Total | 21.8 | 4 |

STRAT6: Green Belt

5.13. During 2022/23 there were 181 planning permissions granted that were located in the Green Belt. Table 9 provides the type of applications approved. It shows that the vast majority of permissions that were approved in the Green Belt were for household development, so are likely to be relatively minor changes to existing homes. None of the permissions in 2022/23 were for major residential development.

²⁷ For housing, development where 10 or more homes will be provided, or the site has an area of 0.5 hectares or more. (defined in the NPPF glossary <u>https://www.gov.uk/guidance/national-planning-policy-framework/annex-2-glossary</u>)

Table 9: Green Belt Permissions 2022/23

| Type of Planning Application | No approved |
|------------------------------|-------------|
| Full Application | 55 |
| Householder | 117 |
| Reserved Matters | 1 |
| Section 73 ²⁸ | 8 |
| Total | 181 |

Strategic housing sites

- 5.14. Policies STRAT7 to STRAT14 allocate land for strategic housing and employment development in the district. The following section describes the progress site promoters / developers have made in delivering these sites. Table 10 below identifies this progress across all 7 of these sites.
- 5.15. The amount of land permitted and completed for employment by strategic site and allocation is shown in Table 24 (page 47).

| Site | Permitted homes | Completed homes | Estimated delivery in plan period |
|---|--------------------|-----------------|---|
| STRAT7: Land at Chalgrove Airfield | 0 | 0 | Permit 3,000; Deliver 1,161 |
| STRAT9: Land Adjacent to Culham Science Centre | 0 | 0 | Permit 3,500; Deliver 1,419 |
| STRAT10i: Land at Berinsfield Garden Village | 0 | 0 | Permit 1,700; Deliver 500 |
| STRAT11: Land South of Grenoble Road | 0 | 0 | Permit 3,000; Deliver 525 |
| STRAT12: Land at Northfield | 0 | 0 | Permit 1,800; Deliver 825 |
| STRAT13: Land North of Bayswater Brook | 0 | 0 | Permit 1,513; Deliver 1038 |
| STRAT14: Land at Wheatley Campus, Oxford Brookes | 487 | 0 | 500 |

Table 10: Housing delivery at strategic sites 2011-23

STRAT7: Land at Chalgrove Airfield

5.16. The policy aims to agree a masterplan for the strategic allocation which guides any subsequent planning applications. An Outline application including a masterplan was submitted in June 2020 and withdrawn in May

²⁸ Section 73 of the Town and Country Planning Act (1990) – applications to vary, amend or remove a condition attached to a planning permission.

2021. Pre-application engagement for future applications is continuing on this site.

- 5.17. The policy aims to permit approximately 3,000 homes and deliver a minimum of 2,105 in the plan period which runs to 2035. Table 10 shows that no homes have been permitted or delivered on this site yet.
- 5.18. The policy aims to permit and deliver 3 pitches for Gypsies and Travellers on the Chalgrove Airfield site during the plan period. No Gypsies and Traveller pitches have been permitted or delivered on this site yet.

STRAT8: Culham Science Centre

5.19. The amount of land permitted and completed for employment by strategic site and allocation is shown in Table 24 (page 49).

STRAT9: Land Adjacent to Culham Science Centre

- 5.20. The policy aims to agree a masterplan for the strategic allocation which guides any subsequent planning applications. Masterplanning work is underway with workshops and stakeholder engagement throughout 2022 and into 2023.
- 5.21. The policy aims to permit approximately 3,500 homes and deliver approximately 2,100 homes in the plan period. Table 10 (above) shows that no homes have been permitted or delivered on this site yet.
- 5.22. The policy aims to permit and deliver 3 pitches for Gypsies and Travellers in the plan period. No Gypsies and Traveller pitches have been permitted or delivered on this site yet.

STRAT10: Berinsfield Garden Village

5.23. In 2022/23, there were no permissions granted that were contrary to Policy STRAT10: Berinsfield Garden Village.

STRAT10i: Land at Berinsfield Garden Village

5.24. The policy aims to agree a masterplan for the strategic allocation which guides any subsequent planning applications. The development of proposals and pre-application engagement for this site are at an early stage and no masterplan has been agreed yet.

- 5.25. The policy aims to permit and deliver around 1,700 homes in the plan period. Table 10 (above) shows that no homes have been permitted or delivered on this site yet.
- 5.26. The amount of land permitted and completed for employment by strategic site and allocation is shown in Table 24 (page 49).

STRAT10ii: Berinsfield Local Green Space

5.27. In 2022/23, there were no permissions granted that were on the land allocated as Berinsfield Local Green Space.

STRAT11: Land South of Grenoble Road

- 5.28. The policy aims to agree a masterplan for the strategic allocation which guides any subsequent planning applications. The development of proposals and pre-application engagement for this site are at an early stage and no masterplan has been agreed yet.
- 5.29. The policy aims to permit approximately 3,000 homes and deliver approximately 2,480 homes in the plan period. Table 10 (above) shows that no homes have been permitted or delivered on this site yet.
- 5.30. The amount of land permitted and completed for employment by strategic site and allocation is shown in Table 24 (page 49).

STRAT12: Land at Northfield

- 5.31. The policy aims to agree a masterplan for the strategic allocation which guides any subsequent planning applications. The development of proposals and pre-application engagement for this site are at an early stage and no masterplan has been agreed yet.
- 5.32. The policy aims to permit and deliver approximately 1,800 homes in the plan period. Table 10 (above) shows that no homes have been permitted or delivered on this site yet.

STRAT13: Land North of Bayswater Brook

5.33. The policy aims to agree a masterplan for the strategic allocation which guides any subsequent planning applications. An Outline planning application including a masterplan was submitted in December 2022 for 1,450 homes (Ref: P22/S4618/O).

5.34. The policy aims to permit and deliver approximately 1,100 homes within the plan period. Table 10 (above) shows that no homes have been permitted or delivered on this site yet.

STRAT14: Land at Wheatley Campus, Oxford Brookes

5.35. The policy aims to permit and deliver approximately 500 homes. Table 10 (above) shows that up to 487 net homes have outline permission on this site (planning reference P17/S4254/O), with none delivered as of 31 March 2023. A reserved matters application (planning reference P23/S1407/RM) was submitted in April 2023.

6.Settlements and Housing

Policy HEN1: The Strategy for Henley-on-Thames

6.1. This policy sets out the strategy for Henley-on-Thames, including Neighbourhood Development Plans and proposals for development. The monitoring requirement for the strategy is covered by indicators and targets for homes, employment land and retail floorspace. These are shown in: Housing Table 12 below, Employment Table 22 (page 48), and Retail Figure 8 (page 68).

Policy TH1: The Strategy for Thame

6.2. This policy sets out the strategy for Thame, including Neighbourhood Development Plans and proposals for development. The monitoring requirement for the strategy is covered by indicators and targets for homes, employment land and retail floorspace. These are shown in: Housing Table 12 below, Employment Table 22 (page 48), and Retail Figure 8 (page 68).

Policy WAL1: The Strategy for Wallingford

6.3. This policy sets out the strategy for Wallingford, including Neighbourhood Development Plans and proposals for development. The monitoring requirement for the strategy is covered by indicators and targets for homes, employment land and retail floorspace. These are shown in: Housing Table 12 below, Employment Table 22 (page 48), and Retail Figure 8 (page 68).

Policy H2: New Housing in Didcot

6.4. This policy gives the expected housing provision from the sites allocated for residential development around Didcot. Table 11 shows the number of homes permitted and completed at these sites as of 31 March 2023. The Plan requires the delivery of at least 6,500 homes at Didcot over the plan period. The table shows good progress is being made with 4,960 homes permitted. Three reserved matters application have since been approved during 2023/24 for 377 homes at Didcot North East (P22/S2401/RM, P23/S2883/RM, P22/S4011/RM).

| Site | Permitted homes | Completed homes | Requirement in plan period |
|--|--------------------|-----------------|----------------------------------|
| Ladygrove East (saved from the Local Plan 2011) (H2a) | 0 | 0 | 642 |
| Didcot North East (saved from the Core Strategy) (H2b) | 2,116 | 425 | 2,030 |
| Great Western Park (saved from the Local Plan 2011) (H2c) | 2,604 | 2,604 | 2,587 |
| Vauxhall Barracks (saved from the Core Strategy) (H2d) | 0 | 0 | 300 |
| Orchard Centre Phase II remaining site (saved from Core Strategy) (H2e) | 0 | 0 | 300 |
| New: Didcot Gateway (H2f) | 0 | 0 | 300 |
| New: Hadden Hill (H2g) | 74 | 74 | 74 |
| New: Land south of A4130 (H2h) | 166 | 166 | 166 |
| Total | 4,960 | 3,269 | 6,399 |

Table 11: Housing delivery at allocated sites in Didcot 2011-23

Some of the homes completed in this time will have received permission before 1 April 2011 and there may be overlap when a home has been both permitted and completed within the plan period.

Policy H3: Housing in the towns of Henley-on-Thames, Thame and Wallingford

6.5. This policy gives the minimum housing requirements for the Market Towns of Henley-on-Thames, Thame and Wallingford. The policy supports the Neighbourhood Development Plans in these towns to meet the requirements. Table 12 shows the number of homes permitted and completed at these settlements between 1 April 2011 and 31 March 2023. The table shows that progress is being made towards completing the housing allocations identified in the Local Plan.

| Town/Parish | Permitted homes | Completed homes | Requirement in plan period |
|----------------------|-----------------|--------------------|-------------------------------|
| Henley-on- Thames | 634 | 512 | 1,285 |
| Thame | 1,225 | 1,007 | 1,518 |
| Wallingford | 1,481 | 548 | 1,070 |
| Nettlebed | 36 | 20 | 46 |
| Sonning Common | 392 | 238 | 377 |
| Woodcote | 83 | 76 | 225 |

Table 12: Housing delivery at Market Towns and Larger Villages 2011-23

Some of the homes completed in this time will have received permission before 1 April 2011 and there may be overlap when a home has been both permitted and completed within the plan period.

Policy H4: Housing in the Larger Villages

6.6. This policy gives the housing requirements for the Larger Villages of Nettlebed, Sonning Common and Woodcote. The policy supports the Neighbourhood Development Plans in these villages to meet the requirements. Neighbourhood plans have been progressed during 2022 at Sonning Common (passed referendum February 2023) and Woodcote (made October 2023) which address these requirements. Table 12 (above) shows the number of homes permitted and completed at these sites as of 31 March 2023.

Policy H5: Land to the West of Priest Close, Nettlebed

6.7. This policy gives the housing requirement for the allocated site at Land to the West of Priest Close, Nettlebed. Table 13 shows that no homes have yet been permitted at this site as of 31 March 2023.

| Site | Permitted homes | Completed homes | Requirement in plan period |
|--|--------------------|--------------------|-------------------------------|
| H5: Land to the West of Priest Close, Nettlebed | 0 | 0 | 11 |
| H6: Joyce Grove, Nettlebed | 20 | 0 | 20 |
| H7: Land to the South and West of Nettlebed Service Station | 0 | 0 | 15 |

Table 13: Housing delivery at allocated sites in Nettlebed 2011-23

Some of the homes completed in this time will have received permission before 1 April 2011 and there may be overlap when a home has been both permitted and completed within the plan period.

Policy H6: Joyce Grove, Nettlebed

6.8. This policy gives the housing requirement for the allocated site at Joyce Grove, Nettlebed. Table 13 (above) shows the number of homes permitted at this site as of 31 March 2023.

Policy H7: Land to the South and West of Nettlebed Service Station

6.9. This policy gives the housing requirement for the allocated site at Land to the South and West of Nettlebed Service Station. Table 13 (above) shows that no homes were permitted or completed at this site as of 31 March 2023.

Policy H8: Housing in the Smaller Villages

6.10. This policy supports Neighbourhood Development Plan-led development at the Smaller Villages and has no defined requirement for housing. Table 14 shows the number of homes permitted and completed at Smaller Villages as of 31 March 2022. Some of the villages have significantly higher numbers of permitted homes than others, such as Harpsden, Holton and Lower Shiplake. These villages are closer to Market Towns or Larger Villages and much of the permitted growth is on sites allocated for housing in the Local Plan or Neighbourhood Development Plans.

| Settlement | Permitted homes | Completed homes |
|------------------------|-----------------|-----------------|
| Aston Rowant | 4 | 2 |
| Aston Tirrold | 21 | 15 |
| Aston Upthorpe | 4 | 4 |
| Beckley | 19 | 14 |
| Berrick Salome | 8 | 5 |
| Binfield Heath | 20 | 18 |
| Brightwell Baldwin | 0 | 0 |
| Brightwell-cum-Sotwell | 66 | 43 |
| Britwell Salome | 3 | 1 |
| Burcot | 9 | 5 |
| Cane End | 1 | 1 |
| Chalkhouse Green | 0 | 0 |
| Checkendon | 17 | 12 |
| Chiselhampton | 2 | 2 |
| Clifton Hampden | 2 | 2 |
| Copcourt | 1 | 1 |
| Cuddesdon | 1 | 1 |
| Culham | 6 | 5 |
| Cuxham | 1 | 1 |
| Didcot | 0 | 0 |
| Dorchester-On-Thames | 30 | 10 |
| Drayton St Leonard | 0 | 0 |
| Easington | 0 | 0 |
| East Hagbourne | 86 | 15 |
| Ewelme | 14 | 5 |
| Forest Hill | 3 | 2 |
| Gallowstree Common | 11 | 11 |
| Garsington | 60 | 58 |
| Great Haseley | 10 | 10 |
| Great Milton | 7 | 6 |
| Greys Green | 0 | 0 |
| Harpsden | 206 | 185 |
| Highmoor Cross | 4 | 3 |

Table 14: Housing delivery at Smaller Villages 2011-23

| Settlement | Permitted homes | Completed homes |
|--|-----------------|-----------------|
| Holton | 520 | 27 |
| Hook End | 0 | 0 |
| Horspath | 27 | 12 |
| Howe Wood | 1 | 1 |
| Ipsden | 1 | 1 |
| Kidmore End | 3 | 3 |
| Kingston Blount | -1 | -1 |
| Kingston Stert | 0 | 0 |
| Lewknor | 29 | 29 |
| Little Milton | 2 | 1 |
| Littleworth | 4 | 0 |
| Long Wittenham | 42 | 40 |
| Lower Shiplake | 165 | 20 |
| Marsh Baldon | 12 | 12 |
| Mile End Hill | 0 | 0 |
| Milton Common (in the parish of Great Haseley) | 0 | 0 |
| Moulsford | 3 | 3 |
| Neals Shaw | 0 | 0 |
| Newington | 1 | 1 |
| North Moreton | 12 | 12 |
| North Weston | 4 | 4 |
| Nuffield | 5 | 5 |
| Nuneham Courtenay | 14 | 14 |
| Peppard Common | 13 | 4 |
| Playhatch | 1 | 1 |
| Rok Marsh | 0 | 0 |
| Roke | 0 | 0 |
| Rotherfield Peppard | 30 | 27 |
| Sandford-on-Thames | 10 | 10 |
| Sandhills | 50 | 50 |
| Shillingford | 2 | 2 |
| Shiplake | 2 | 2 |
| Shiplake Bottom | 5 | 5 |
| Shiplake Cross | 1 | 1 |
| Shotover | 2 | 2 |
| Slade End | 0 | 0 |
| Sonning Common | 3 | 3 |
| South Moreton | 3 | 3 |
| South Stoke | 18 | 16 |
| South Weston | 1 | 1 |

| Settlement | Permitted homes | Completed homes |
|----------------------|-----------------|-----------------|
| Stadhampton | 101 | 78 |
| Stanton St John | 4 | 4 |
| Stoke Row | 17 | 14 |
| Stoke Row West | 9 | 9 |
| Sydenham | 7 | 5 |
| Tetsworth | 52 | 49 |
| Tiddington | 7 | 7 |
| Tokers Green | 5 | 5 |
| Towersey | 13 | 12 |
| Warborough | 31 | 33 |
| Whitchurch-on-Thames | 4 | 5 |
| Total | 1,851 | 969 |

[Continued from previous pages, Table 14: Housing delivery at Smaller Villages 2011-23]

Some of the homes completed in this time will have received permission before 1 April 2011 and there may be overlap when a home has been both permitted and completed within the plan period

Policy H9: Affordable Housing

6.11. This policy sets out the proportion of affordable and market homes that should be sought on major developments and the proportions of the different forms of affordable housing within that. The target amounts are 40% affordable homes (50% on sites adjacent to Oxford), composed of 40% affordable rented, 35% social rented and 25% intermediate housing. The policy allows alternative mixes to be considered where these levels would be unviable. Figure 4 shows that permissions granted for major development in 2022/23 allowed an approximately 70:30 split between market and affordable housing, and an 80:20 split within affordable housing with very little social rented housing.

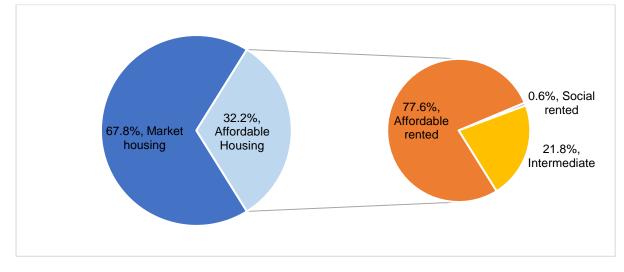


Figure 4: Tenure split of major housing permissions 2022/23

Policy H10: Exception Sites and Entry Level Housing Schemes

6.12. During 2022/23, there was one permission granted for a Rural Exception Site. The site was located at Dorchester-on-Thames (planning reference P21/S1938/FUL) providing three homes, of which two were for affordable housing. It was determined that the proposals met the tests of this policy and the development is considered to be a Rural Exception Site.

Policy H11: Housing Mix

- 6.13. This policy seeks a mix of dwelling types and sizes to meet the needs of current and future households on all new residential developments. The mix of dwelling sizes permitted should be measured against the latest evidence of this type. During 2022/23, this was the Oxfordshire SHMA 2014 ²⁹. The council has prepared a Joint Housing Needs Assessment as part of the development of the Joint Local Plan 2041 ³⁰, which was published in 2024.
- 6.14. Figure 5 shows that the overall mix of dwelling sizes permitted in 2022/23 was broadly in line with the SHMA target levels, with slightly more 2-beds and slightly fewer 1-beds.



Figure 5: Overall housing mix 2022/23

²⁹ Available from

https://data.southoxon.gov.uk/ccm/support/dynamic_serve.jsp?ID=1670533659&CODE=F0466A8D7 F61D0D6EB661DFD1A27AEA0

³⁰ Available from <u>https://www.southandvale.gov.uk/app/uploads/2024/09/Joint-Housing-Needs-Assessment.pdf</u>

6.15. Figure 6 shows that the mix of dwelling sizes permitted for market housing in 2022/23 was broadly in line with the SHMA target levels, but with slightly more 4-beds and slightly fewer 2-beds.

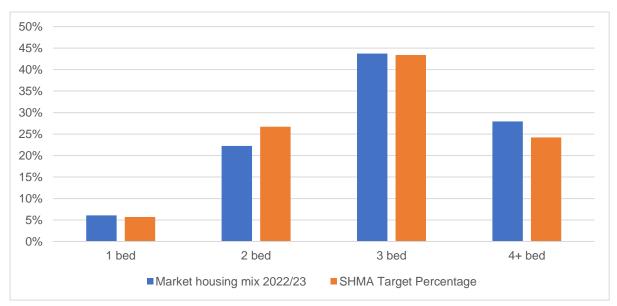


Figure 6: Market housing mix 2022/23

6.16. Figure 7 shows that the mix of dwelling sizes permitted for affordable housing in 2022/23 was further from the SHMA target levels, with significantly more 2-beds, and fewer 1-beds.



Figure 7: Affordable housing mix 2022/23

Policy H12: Self-Build and Custom-Build Housing

- 6.17. This policy supports proposals for self-build and custom-build projects and seeks 3% of the proportion of the developable plots on strategic allocations to be set aside for self-build and custom-build. As of 31 March 2023, no plots have been defined on the strategic allocation sites.
- 6.18. Under the Self-build and Custom Housebuilding Act 2015, authorities are required to keep a register of individuals and associations who wish to acquire serviced plots of land to bring forward self-build and custom housebuilding projects.
- 6.19. During 2022/23, the Council was undertaking a review of its Self-Build Register to ascertain how we can improve this service and create an accurate picture of demand for self-build and custom-build housing across the districts which will in turn, help inform new policies in the Joint Local Plan. This new register will go live in the monitoring year 2023/24.
- 6.20. Table 15 shows the number of entries to the existing register and the number of self-build and custom housebuilding developments permitted. These types of development are exempt from the Community Infrastructure Levy so we have used CIL records to identify self and custom build units. The data is broken down by base year starting on the date the first entry was made on to the register up to the 30 October 2016, with subsequent years running between 31 October 30 October the following year. The register is a live register and people are able to join or leave as they wish. The council continues to refine its approach to monitoring of permissions. For these reasons the number of entries or plots in a base year may vary from previous reports. At the end of each base period, relevant authorities have 3 years in which to permission an equivalent number of plots of land, which are suitable for self-build and custom housebuilding, as there are entries for that base period.

| Year | Demand | Supply |
|---|--------|--------|
| Base Year 1; first entry on the register until 30th Oct | 120 | 21 |
| 16 | | |
| Base Year 2; 31st Oct 16 to 30th Oct 17 | 149 | 53 |
| Base Year 3; 31st Oct 17 to 30th Oct 18 | 102 | 46 |
| Base Year 4; 31st Oct 18 to 30th Oct 19 | 112 | 56 |
| Base Year 5; 31st Oct 19 to 30th Oct 20 | 98 | 44 |
| Base Year 6; 31st Oct 20 to 30th Oct 21 | 101 | 54 |
| Base Year 7; 31st Oct 21-30th Oct 22 | 85 | 43 |
| Base Year 8; 31st Oct 22 to 30th Oct 23 | 60 | 36 |

Table 15: Self-Build & Custom Housebuilding Register

Policy H13: Specialist Housing for Older People

- 6.21. In 2022/23 there were three applications approved for specialist housing for older people. These proposals will provide a total of 105 age-restricted homes for people aged 55 and older at Chinnor, Didcot and Wallingford. The development at Wallingford would replace an existing 35-bed nursing home (planning reference P21/S1415/FUL).
- 6.22. Table 16 shows the delivery of specialist housing for older people in the plan period so far.

| | Net number of units by status at 31 March 2023 | | | | | |
|-----------------------------|--|---------------------------|--------------------|----------------|-------------|-------|
| Туре | Complet e | Under constructio n | Not starte d | Supersede d | Expire d | Total |
| Assisted living | -5 | 7 | 65 | 0 | 0 | 67 |
| Extra care | 226 | 0 | 47 | 66 | 0 | 339 |
| Retiremen t homes | 102 | 16 | 133 | 0 | 3 | 254 |
| Sheltered apartment s | 23 | 0 | 0 | 0 | 0 | 23 |
| C2 Care Home | 524 | 68 | 66 | 0 | 75 | 733 |
| Older Persons housing | 1 | 0 | 0 | 0 | 0 | 1 |
| Total | 871 | 91 | 311 | 66 | 78 | 1,417 |

Table 16: Delivery of specialist housing for older people 2011-23

Policy H14: Provision for Gypsies, Travellers and Travelling Showpeople

6.23. This policy aims to meet the need for new permanent sites for residential use by Gypsies, Travellers and Travelling Showpeople by safeguarding and extending existing sites; and delivering new sites at the strategic allocations at Didcot North East, Land adjacent to Culham Science Centre and Chalgrove Airfield. It also sets out criteria to be met by proposals for new sites in other locations. During 2022/23, there were no permissions granted for new pitches; two permissions at Didcot North East sought a financial contribution in lieu of on-site delivery.

Policy H15: Safeguarding Gypsy, Traveller and Travelling Showpeople Sites

6.24. This policy aims to protect the supply of existing permanent sites for residential use by Gypsies, Travellers and Travelling Showpeople by controlling proposals that would result in the loss of sites. During 2022/23, there were no permissions granted that would lead to a loss of sites.

Policy H16: Backland and Infill Development and Redevelopment

6.25. This policy limits support for development in Smaller and Other Villages to infill and the redevelopment of previously developed land. Table 17 shows the type and status of applications relating to this policy in 2022/23. There were 82 planning permissions granted in 2022/23.

| Application Type | Approved | Refused | Other Outcome | Total |
|---------------------|----------|---------|------------------|-------|
| Full Application | 69 | 20 | 2 | 91 |
| Householder | 1 | 0 | 0 | 1 |
| Outline | 0 | 6 | 0 | 6 |
| Section 73 | 12 | 0 | 0 | 12 |
| Total | 82 | 26 | 2 | 110 |

Table 17: Status and type of permissions relating to Backland and Infill Development and Redevelopment in Smaller and Other Villages 2022/23

Policy H17: Sub-division and Conversion to Multiple Occupation

6.26. This policy sets out the conditions where sub-division of dwellings and conversions to multiple occupation will be permitted. Table 18 shows the type and status of applications relating to this policy in 2022/23. There were 15 planning permissions granted in 2022/23.

Table 18: Status and type of permissions relating to sub-divisions of houses in multiple occupation 2022/23

| Application Type | Approved | Refused | Other Outcome | Total |
|---------------------|----------|---------|------------------|-------|
| Full Application | 13 | 5 | 1 | 19 |
| Householder | 1 | 1 | 0 | 2 |
| Section 73 | 1 | 0 | 0 | 1 |
| Total | 15 | 6 | 1 | 22 |

Policy H18: Replacement Dwellings

6.27. This policy sets out the conditions where the replacement of an existing dwelling located outside the built-up areas of settlements will be permitted. Table 19 shows the type and status of applications relating to this policy in 2022/23. There were 30 planning permissions granted in 2022/23.

Table 19: Status and type of replacement housing permissions outside the built-up limits of settlements 2022/23

| Application Type | Approved | Refused | Total |
|------------------|----------|---------|-------|
| Full Application | 29 | 3 | 32 |
| Section 73 | 1 | 1 | 2 |
| Total | 30 | 4 | 34 |

Policy H19: Rural Workers' Dwellings

6.28. This policy sets out the conditions where a rural workers' dwelling in the open countryside will be permitted. Table 20 shows the type and status of applications relating to this policy in 2022/23. There were two planning permissions granted in 2022/23.

Table 20: Status and type of rural workers' dwelling applications 2022/23

| Application Type | Approved | Refused | Total |
|------------------|----------|---------|-------|
| Full Application | 1 | 1 | 2 |
| Section 73 | 1 | 0 | 1 |
| Total | 2 | 1 | 3 |

Policy H20: Extensions to Dwellings

6.29. This policy sets out the conditions where an extension to a dwelling or ancillary building will be permitted. Table 21 shows the type and status of applications relating to this policy in 2022/23. There were 1,061 planning permissions granted in 2022/23.

Table 21: Status and type of permissions relating to extensions to dwellings 2022/23

| Application Type | Approved | Refused | Other Outcome | Total |
|---------------------|----------|---------|------------------|-------|
| Full | 31 | 3 | 2 | 36 |
| Application | | | | |
| Householder | 1,015 | 37 | 6 | 1,058 |
| Pre- | 0 | 0 | 8 | 8 |
| Application | | | | |
| Advice | | | | |
| Section 73 | 15 | 1 | 0 | 16 |
| Total | 1,061 | 41 | 16 | 1,118 |

Policy H21: Loss of Existing Residential Accommodation in Town Centres

6.30. This policy generally resists the loss of existing residential accommodation in the town centres but sets out exceptional conditions where it may be permitted. There was one householder application related to this policy approved in 2022/23.

7.Employment

Policy EMP1: The Amount and Distribution of New Employment Land

- 7.1. This policy sets out the land allocated for employment uses to facilitate the provision of additional office, manufacturing and distribution jobs. It gives a minimum requirement of 39.1 hectares to be provided over the plan period. Table 22 shows the amount of land with development in employment use classes (B or E) permitted and completed in the plan period so far.
- 7.2. Table 22 covers the monitoring indicators for the following employment policies:
 - EMP4: Employment Land in Didcot
 - EMP5: New Employment Land at Henley-on-Thames
 - EMP6: New Employment Land at Thame
 - EMP7: New Employment Land at Wallingford
 - EMP8: New Employment Land at Crowmarsh Gifford
 - EMP9: New Employment Land at Chalgrove

| | | Employn | nent land (h | ectares) |
|----------------------|---|-------------|-------------------|-------------------|
| Location | Site | Allocated | Permitted | Completed |
| | | supply | | |
| Didcot | EMP4i: Southmead Industrial Estate East and EMP4ii: Southmead Industrial Estate West | 2.92 | 0.5 | 0.5 |
| | Milton Park (Within Vale of White Horse District) ³¹ | 6.5 (of 28) | 6.5 (of 31.61) | 6.5 (of 31.61) |
| Henley-on- Thames | Neighbourhood Plan site DS7: Northern Field at Highlands Farm (Site M1) | 1 | 0 | 0 |
| Thame | Sites to be identified in the Neighbourhood Development Plan (NDP) | 3.5 | 0 | 0 |
| | Neighbourhood Plan site EE1: Land West of Hithercroft Industrial Estate (Site C) | 3.1 | 3.08 | 3.08 |
| Wallingford | EMP7i: land at Hithercroft Road and Lupton Road and EMP7ii: land at the junction of Whitley Road and Lester Way | 1.09 | 5.93 | 5.93 |
| Crowmarsh Gifford | Neighbourhood Plan site CRP3: Land at Howbery Park, Benson Lane, Crowmarsh Gifford | 0.28 | 0 | 0 |
| Culham | STRAT8: Culham Science Centre and STRAT9: Land Adjacent to Culham Science Centre | 7.3 | 13.75 | 5 |
| Chalgrove | STRAT7: Land at Chalgrove Airfield | 5 | 0.03 | 0 |
| Chargiove | EMP9i: Land at Monument Business Park | 2.25 | 3.15 | 2.25 |
| Berinsfield | STRAT10i: Land at Berinsfield Garden Village | 5 | 0 | 0 |
| Grenoble Road | STRAT11: Land South of Grenoble Road | 10 | 0 | 0 |
| Total | | 47.94 | 32.94 | 23.26 |

Table 22: Amount of employment land permitted on strategic and allocated sites 2011-23

³¹ The 6.5 hectares allocated here is included within the 28 hectares to be provided at Milton Park as identified in the Vale of White Horse Local Plan 2031 Part 1, Core Policy 6. The total amount of land at Milton Park in each category has been given in brackets.

Policy EMP2: Range, Size and Mix of Employment Premises

7.3. This policy aims to meet the diverse need for employment across South Oxfordshire, particularly premises for Small to Medium Sized Enterprises (SME). Table 23 shows the number of permissions granted for development in employment use classes (B or E) in 2022/23 in a range of sizes suitable for SMEs.

| Size | Number of permissions |
|---|-----------------------|
| Start-up/ incubator businesses (up to 150sqm) | 15 |
| Grow-on space (up to 500sqm) | 22 |
| Total | 37 |

Table 23: Permissions granted for small and medium sized employment uses in 2022/23

Policy EMP3: Retention of Employment Land

7.4. This policy aims to retain existing employment land in order to promote and grow a balanced, sustainable economy and local services. It sets out conditions where proposals for the redevelopment or change of use of employment land to non-employment uses will be permitted. Table 24 shows the balance of change in employment land from permissions granted in 2022/23, which results in a net gain of employment land, in line with the policy.

Table 24: Amount of gain or loss of employment land permitted in 2022/23

| | Employment land permitted (hectares) |
|-----------|--------------------------------------|
| Gain | 17.20 |
| Loss | 3.33 |
| Net Total | 13.87 |

Policy EMP10: Development in Rural Areas

7.5. This policy supports proposals for sustainable economic growth in rural areas and specifies types of development which will be promoted or supported. Table 25 shows the type and status of applications relating to this policy in 2022/23. There were 67 planning permissions granted in 2022/23.

Table 25: Status and type of applications for employment uses in the open countryside 2022/23

| Application Type | Approved | Refused | Other Outcome | Total |
|-------------------------------|----------|---------|------------------|-------|
| Agricultural Notification | 3 | 1 | 9 | 13 |
| Discharge of Conditions | 1 | 0 | 0 | 1 |
| Full Application | 58 | 13 | 1 | 72 |
| Pre- Application Advice | 1 | 0 | 0 | 1 |
| Section 73 | 4 | 0 | 0 | 4 |
| Total | 67 | 14 | 10 | 91 |

Policy EMP11: Tourism

7.6. This policy encourages new development to advance the visitor economy for leisure and business purposes and specifies types of development which will be supported in different locations. Table 26 shows the type and status of applications relating to this policy in 2022/23. There were 28 planning permissions granted in 2022/23.

Table 26: Status and type of permissions granted for visitor economic developments 2022/23

| Application Type | Approved | Refused | Other Outcome | Total |
|-------------------------------|----------|---------|------------------|-------|
| Advertisement | 2 | 0 | 0 | 2 |
| Full Application | 23 | 4 | 0 | 27 |
| Pre- Application Advice | 1 | 0 | 1 | 2 |
| Section 73 | 2 | 0 | 0 | 2 |
| Total | 28 | 4 | 1 | 33 |

Policy EMP12: Caravan and Camping Sites

7.7. This policy set out the conditions where touring caravan and camping sites will be permitted. Table 27 shows the type and status of applications relating to this policy in 2022/23. There were four planning permissions granted in 2022/23.

| Application Type | Approved |
|------------------------|----------|
| Full Application | 2 |
| Pre-Application Advice | 1 |
| Section 73 | 1 |
| Total | 4 |

Table 27: Status and Type of permissions granted for Caravan and Camping Sites 2022/23

Policy EMP13: Retention of Visitor Accommodation

7.8. This policy aims to control the loss of visitor accommodation to ensure the quality, quantity and choice of accommodation on offer across the district. During 2022/23, two permissions were granted for the loss of C1 use class (hotels) floorspace, allowing a loss of eleven rooms.

8.Infrastructure

Policy INF1: Infrastructure Provision

8.1. This is the overall policy for infrastructure provision in the plan. The other infrastructure policies in the plan align with and support this policy, so the monitoring requirement for this policy is covered by the indicators and targets for the other infrastructure policies below.

Policy TRANS1a: Supporting Strategic Transport Investment Across the Oxford to Cambridge Arc

8.2. This policy commits the council to work with Network Rail, National Highways (formerly Highways England), the National Infrastructure Commission, Oxfordshire County Council and others to plan for, and understand the impacts of East-West Rail³² and the Oxford to Cambridge Arc³³. Table 28 shows the status of infrastructure projects related to these schemes.

| Project | Status |
|--|--|
| Rail infrastructure | The next stage of East West Rail which will connect |
| and service | Oxfordshire to Bletchley/ Milton Keynes is under |
| improvements linked to East-West rail | construction, with delivery expected in early 2025. |
| | The train service specification is yet to be confirmed by Department for Transport. |
| | The Oxfordshire Rail Corridor study (published in 2021) |
| | outlined the connectivity benefits of operating services |
| | from Milton Keynes direct to Culham and Didcot Parkway. |
| Mitigation associated with the Oxford to Cambridge Arc | The joint statutory spatial framework is not currently being progressed. |
| Cambridge Arc | The Oxford to Cambridge expressway project was |
| | cancelled in March 2021 ³⁴ . |
| | A new pan-regional Oxford to Cambridge Arc partnership structure is being set up ³⁵ . It's not yet known what role this will have in infrastructure planning. |

Table 28: Progress of infrastructure within the Oxford to Cambridge Arc as of December 2024

³² eastwestrail.co.uk

³³ www.gov.uk/government/publications/oxford-cambridge-arc

³⁴ <u>www.gov.uk/government/news/oxford-to-cambridge-expressway-project-cancelled-as-transport-</u> secretary-looks-to-alternative-plans-for-improving-transport-in-the-region

³⁵ www.oxford-cambridge-partnership.info

Policy TRANS1b: Supporting Strategic Transport Investment

8.3. Policy TRANS1b supports a variety of transport infrastructure development across the district identified in the Local Transport and Connectivity Plan (LTCP)³⁶, formerly the Local Transport Plan (LTP4). Table 29 shows the status of infrastructure projects related to the Science Vale Strategy of the LTCP.

| Project | Status |
|--------------------------------------|--|
| HIF projects | See |
| | Table 6, on page 29 |
| Cowley Branch Line | Oxford City Council and Oxfordshire |
| | County Council have recently |
| | committed to funding to develop the full |
| | business case for this scheme. This will |
| | be undertaken (led by Network Rail) in |
| | the next 2 years, with delivery subject to |
| | funding being secured. |
| Improvements in the Reading area, | Status is pre-SOBC (Strategic Outline |
| including a proposal for a new River | Business Case) with implementation (if |
| Thames crossing | any) noted as long term. In October |
| | 2019, the Council agreed a motion |
| | expressing conditional opposition to the |
| | new crossing ³⁷ . |
| Other projects | See LTCP Appendix 1, LTP4 review for |
| | Science Vale Area Strategy (pages 149- |
| | 156). |

Table 29: Progress of transport projects identified in the LTCP

Policy TRANS2: Promoting Sustainable Transport and Accessibility

- 8.4. This policy includes a range of measures to improve accessibility and sustainability of travel, including support for active travel (walking and cycling) and public transport.
- 8.5. An indicator for this policy is monitoring of Travel Plans for developments of over 80 dwellings to ensure developments meet sustainable travel targets in Travel Plans. Monitoring of Travel Plans is the responsibility of the developer and annual reports must be returned to Oxfordshire County Council³⁸.

³⁶ Available from <u>https://www.oxfordshire.gov.uk/residents/roads-and-transport/connecting-oxfordshire/ltcp</u>

³⁷ Available from <u>https://democratic.southoxon.gov.uk/mgAi.aspx?ID=10582</u>

³⁸ <u>https://www.oxfordshire.gov.uk/residents/roads-and-transport/transport-policies-and-plans/transport-new-developments/travel-plans-and-statements#paragraph-9181</u>

8.6. An indicator for this policy is to monitor designated Air Quality Management Areas (AQMA). There are currently three air quality management areas (AQMA's) designated within South Oxfordshire at Henley, Wallingford and Watlington. All three are due to high NO₂ levels based on congestion levels in an area of narrow streets and relatively high sided buildings creating a 'street canyon' effect with pollutants unable to effectively disperse. The 2023 Annual Status Report³⁹, covering the 2022 calendar year, states that there were:

'No exceedances of either of the NO₂ objectives were identified in South Oxfordshire, with 2022 monitoring data supporting the decreasing five-year trend of NO₂ levels observed in previous years.'

8.7. The 2024 Annual Status Report⁴⁰, covering the 2023 calendar year, states that there were:

'No exceedances of the national air quality objectives. Nitrogen dioxide levels across most monitoring sites showed a decrease compared to 2022, with all designated Air Quality Management Areas (AQMAs) have complied with annual mean NO₂ concentrations well below the objective limit of $40\mu g/m^3$.'

8.8. An indicator for this policy is the level of cycle movements on those routes in South Oxfordshire that are monitored by the highways authority. Availability of recent data on cycle movements is limited⁴¹. Oxfordshire County Council adopted an Active Travel Strategy (ATS)⁴² in July 2022 as a supporting strategy to the Local Transport and Connectivity Plan. The ATS includes action to increase the amount of active travel data collected and published. Additional information therefore may become available for future monitoring reports.

Policy TRANS3: Safeguarding of Land for Strategic Transport Schemes

8.9. This policy gives a list of transport schemes where land will be safeguarded to support delivery of those schemes in future. During 2022/23, there were no permissions granted on safeguarded land.

³⁹ <u>https://www.southandvale.gov.uk/app/uploads/sites/2/2023/09/SODC-VOWH-ASR-2023.pdf</u>

⁴⁰ https://www.southandvale.gov.uk/app/uploads/sites/2/2024/10/2024-ASR.pdf

⁴¹ Available from <u>https://www.oxfordshire.gov.uk/residents/roads-and-transport/traffic/transport-monitoring</u>

⁴² Available from <u>https://www.oxfordshire.gov.uk/residents/roads-and-transport/connecting-oxfordshire/active-travel-0</u>

Policy TRANS4: Transport Assessments, Transport Statements and Travel Plans

8.10. This policy requires new developments which have significant transport implications to submit a Transport Assessment or a Transport Statement, and where relevant a Travel Plan. During 2022/23, there were four applications approved for developments of over 80 dwellings where this policy applied, three of these included a Travel Plan and a Transport Assessment or Statement. The application without these was a variation of a previous permission.

Policy TRANS5: Consideration of Development Proposals

8.11. This policy sets out a wide range of requirements for access, travel and transport which may apply to all types of development. The indicator for this policy is the number of permissions granted against technical advice but we are not able to report this from the currently available data.

Policy TRANS6: Rail

8.12. This policy supports development that improves rail services, access to rail services or facilities at rail stations. During 2022/23, there were three applications approved where this policy applied, two full applications and one householder application.

Policy TRANS7: Development Generating New Lorry Movements

8.13. This policy defines where proposals for development leading to significant increases in lorry movements may be permitted. During 2022/23, there were no permissions granted where this policy applied.

Policy INF2: Electronic Communications

8.14. This policy requires all new development to provide for ICT infrastructure including high-speed broadband. This requirement is in line with current Building Regulations, so compliance is controlled and monitored through the Building Control system.

Policy INF3: Telecommunications Technology

8.15. This policy sets out criteria for prior approval (or planning permission where required) for telecommunications installations (masts, antennae etc.). During 2022/23, there was no prior approval or permission refused where this policy applied.

Policy INF4: Water Resources

8.16. This policy aims to ensure that all development will be served by sufficient water supply, drainage and treatment capacity. During 2022/23, there were no permissions granted against Environment Agency advice on flood risk or water quality grounds⁴³.

⁴³ Available from <u>https://www.gov.uk/government/publications/environment-agency-objections-to-planning-on-the-basis-of-flood-risk</u>

9. Environment

Policy ENV1: Landscape and Countryside

9.1. This policy seeks to protect the landscape, countryside and rural areas in the district with a particular emphasis on the Chilterns and North Wessex Downs National Landscapes (NAs, formerly Areas of Outstanding Natural Beauty). During 2022/23, there were 867 applications approved where this policy applied. Table 30 shows the breakdown of application types. It shows that the majority of permissions that were approved were for household development, so are likely to be relatively minor changes to existing homes.

| Application Type | Approved | Refused | Other Outcome | Total |
|------------------------------|----------|---------|------------------|-------|
| Advertisement | 5 | 0 | 0 | 5 |
| Agricultural Notification | 3 | 1 | 9 | 13 |
| Full Application | 301 | 58 | 11 | 370 |
| Householder | 505 | 18 | 1 | 524 |
| Listed Building Consent | 1 | 0 | 0 | 1 |
| Outline | 5 | 10 | 3 | 18 |
| Permission in Principle | 0 | 0 | 1 | 1 |
| Pre-Application Advice | 1 | 0 | 5 | 6 |
| Prior Approval | 0 | 1 | 0 | 1 |
| Reserved Matters | 9 | 0 | 0 | 9 |
| Section 73 | 35 | 1 | 0 | 36 |
| Telecoms | 2 | 0 | 0 | 2 |
| Total | 867 | 89 | 30 | 986 |

Table 30: Status and type of permissions relating to Landscape and Countryside 2022/23

Policy ENV2: Biodiversity - Designated Sites, Priority Habitats and Species

9.2. This policy aims to protect sites and habitats which have been designated due to their sensitivity and importance, such as Special Areas of Conservation (SAC), Sites of Special Scientific Interest (SSSI), etc.

- 9.3. In 2023, there were 4,996.48ha of NERC S41 habitats of principal importance (priority habitats) in South Oxfordshire⁴⁴. This had decreased by 87.03ha since 2022.
- 9.4. During 2022/23, there were no applications approved contrary to consultee advice on impact on SACs or SSSIs.

Policy ENV3: Biodiversity

9.5. This policy supports development that will conserve, restore and enhance biodiversity and seeks mitigation or compensation for proposals which would result in a net loss of biodiversity. Table 31 shows the changes in the areas of sites which are recognised for their intrinsic environmental value, specifically those sites designated for their local significance. The area of Local Wildlife Sites has increased by 14.33 hectares since 2022⁴⁴.

Table 31: Areas of Sites Designated for Intrinsic Environmental Value 2021-2023

| Designation | Total area of sites (hectares) | | | |
|-----------------------|--------------------------------|---------|---------|--|
| | 2021 2022 2023 | | | |
| Local Geological Site | 42.66 | 42.69 | 42.69 | |
| Local Wildlife Site | 1643.97 | 1714.19 | 1728.52 | |

Policy ENV4: Watercourses

9.6. This policy aims to protect and enhance the function and setting of watercourses and their biodiversity. During 2022/23, there were no applications approved contrary to technical advice on impact on watercourses.

Policy ENV5: Green Infrastructure in New Developments

9.7. This policy seeks the provision of additional Green Infrastructure and to protect or enhance existing Green Infrastructure. During 2022/23, there were no applications approved contrary to technical advice on Green Infrastructure.

Policy ENV6: Historic Environment

9.8. This policy aims to protect the historic environment, including both designated and non-designated heritage assets, and sets out conditions where proposals that have an impact on heritage assets will be supported.

⁴⁴ Thames Valley Environmental Records Centre (TVERC), Biodiversity Annual Monitoring Report 2023 South Oxfordshire Council (<u>https://www.tverc.org/cms/</u>)

- 9.9. An indicator for this policy is the number of buildings on the 'Heritage at Risk' Register⁴⁵, there are currently 14 heritage sites⁴⁶ on the Register in South Oxfordshire, which is one less than last year. The Remains of St Nicholas's College, Wallingford Castle, Wallingford has been removed from the Register citing repair/consolidation.
- 9.10. An indicator for this policy is the number of new Conservation Area Character Appraisals. During 2022/23, there was one new Appraisal adopted for Henley-on-Thames⁴⁷.

Policy ENV7: Listed Buildings

9.11. This policy aims to preserve listed buildings and their settings and sets out circumstances where development leading to adverse effects may be permitted based on public benefits. During 2022/23, there were no applications approved contrary to technical advice. However, there were a number of applications approved there were found to have a low level or less than substantial level of harm on heritage assets. When these proposals were balanced against the public benefit provided by them, they were considered to be appropriate schemes.

Policy ENV8: Conservation Areas

9.12. This policy aims to preserve Conservation Areas and their settings and sets out circumstances where development leading to adverse effects may be permitted based on public benefits. During 2022/23, there were six applications approved contrary to technical advice. These were found to have a low level or less than substantial level of harm on heritage assets. When these proposals were balanced against the public benefit provided by them, they were considered to be appropriate schemes.

Policy ENV9: Archaeology and Scheduled Monuments

9.13. This policy aims to protect the site and setting of Scheduled Monuments or nationally important designated or undesignated archaeological remains. Table 32 shows the type and status of applications relating to this policy in 2022/23. There were 203 applications approved in 2022/23.

⁴⁵ Available from <u>https://historicengland.org.uk/advice/heritage-at-risk/search-register/</u>

⁴⁶ This includes a site which crosses authority boundaries, Fawley Court and Temple Island, which had previously been omitted.

⁴⁷ Available from https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/building-conservation-and-design/conservation-areas/

| Application Type | Approved | Refused | Other Outcome | Total |
|-------------------------------|----------|---------|------------------|-------|
| Agricultural Notification | 1 | 0 | 0 | 1 |
| Full Application | 53 | 10 | 1 | 64 |
| Householder | 140 | 3 | 0 | 143 |
| Listed Building Consent | 1 | 0 | 0 | 1 |
| Outline | 3 | 3 | 1 | 7 |
| Pre- Application Advice | 0 | 0 | 5 | 5 |
| Reserved Matters | 2 | 0 | 0 | 2 |
| Section 73 | 3 | 0 | 0 | 3 |
| Total | 203 | 16 | 7 | 226 |

Table 32: Status and type of planning permissions relating to Archaeology and Scheduled Monuments 2022/23

Policy ENV10: Historic Battlefields, Registered Park and Gardens and Historic Landscapes

9.14. This policy aims to protect the special historic interest, character or setting of Registered Historic Battlefields and Registered Historic Parks and Gardens. Table 33 shows the type and status of applications relating to this policy in 2022/23. There were seven applications approved in 2022/23.

Table 33: Status and type of planning permissions relating to Historic Battlefields, Registered Park and Gardens and Historic Landscapes 2022/23

| Application Type | Approved | Refused | Total |
|------------------|----------|---------|-------|
| Full Application | 5 | 1 | 6 |
| Householder | 1 | 0 | 1 |
| Outline | 1 | 0 | 1 |
| Total | 7 | 1 | 8 |

Policy ENV11: Pollution - Impact from Existing and/ or Previous Land Uses on New Development and the Natural Environment (Potential Receptors of Pollution)

9.15. This policy aims to protect occupiers of proposed developments from adverse effects of pollution by requiring mitigation of pollution impacts and treatment of contaminated land. During 2022/23, there were no applications approved contrary to technical advice.

Policy ENV12: Pollution - Impact of Development on Human Health, the Natural Environment and/or Local Amenity (Potential Sources of Pollution)

9.16. This policy aims to protect human health, the natural environment and the amenity of neighbouring uses from adverse effects of pollution from proposed developments. During 2022/23, there were no applications approved contrary to technical advice.

Policy EP1: Air Quality

9.17. The indicator for this policy (monitoring of AQMAs) is covered by policy TRANS2 at section 8.6 (page 54).

Policy EP2: Hazardous Substances

9.18. This policy controls development which involves the use, movement or storage of hazardous substances, it requires sufficient risk assessment and control measures to protect users of the site, neighbouring land and the environment. During 2022/23, there were no applications approved contrary to technical advice on hazardous substances.

Policy EP3: Waste Collection and Recycling

9.19. This policy sets out the requirements for recycling and refuse provision for proposed developments. The indicator for this policy is the percentage of household waste sent for re-use, recycling or composting, in 2022/23 this was 61.6%⁴⁸.

Policy EP4: Flood Risk

9.20. The indicator for this policy (permissions granted contrary to Environment Agency advice on flooding) is covered by policy INF4 at section 8.16 above (page 56).

Policy EP5: Minerals Safeguarding Areas

9.21. This policy aims to direct development away from land that may be used for mineral extraction as identified in Oxfordshire County Council's Minerals and

⁴⁸ Available from <u>https://www.gov.uk/government/statistics/local-authority-collected-waste-management-annual-results</u>

Waste Core Strategy⁴⁹. During 2022/23, there were no applications decided on safeguarded land.

⁴⁹ Available from <u>https://www.oxfordshire.gov.uk/residents/environment-and-</u>planning/planning-policy/minerals-and-waste-policy/core-strategy

10. Design

Policy DES1: Delivering High Quality Development

10.1. Policy DES1 relates to high quality design and what is expected from development proposals. As this is a high-level overarching policy, the indicators for the design policies below cover whether high quality design is being delivered through development proposals.

Policy DES2: Enhancing Local Character

10.2. This policy sets out a range of requirements for how designs for proposed development should assess and respond to local character, which may apply to all types of development. The indicator for this policy is the number of permissions granted against technical advice but we are not able to report this from the currently available data.

Policy DES3: Design and Access Statements

- 10.3. This policy sets out that where required, planning proposals should provide a Design and Access Statement which is proportional to the proposals, it also sets out what the Design and Access Statement should contain.
- 10.4. The monitoring indicator for this policy is to ensure that all proposals for major development are accompanied with a Design and Access Statement. During 2022/23, there were 18 relevant applications that were all accompanied by an appropriate Design and Access Statement.
- 10.5. The monitoring indicator for this policy covers the monitoring indicators for the following design policies:
 - DES4: Masterplans for Allocated Sites and Major Development
 - DES5: Outdoor Amenity Space
 - DES6: Residential Amenity

Policy DES7: Efficient Use of Resources

10.6. This polices monitoring indicators are covered by the indicators for TRANS2 (section 8.6, page 54), EP3 (page 61) and DES9 below.

Policy DES8: Promoting Sustainable Design

10.7. This policy seeks to address climate change in relation to new developments through mitigation (minimising the carbon and energy impacts of design and construction) and adaptation (increasing resilience to the likely impacts of climate change). An indicator for this policy is the number of permissions granted that incorporate climate change adaptation measures, but we are not able to report this from the currently available data. Other indicators for this policy are covered by policy DES10 below.

Policy DES9: Renewable and Low Carbon Energy

- 10.8. Policy DES9 encourages the provision of renewable and low carbon energy regeneration in the district. There are a number of indicators for this policy relating to development proposals for renewable and low carbon energy generation, as well as the capacity and generation of low carbon forms of energy.
- 10.9. Table 34 shows the type and status of applications relating to this policy in 2022/23. There were 126 applications approved in 2022/23. It shows that about half of permissions that were approved were for household development, so are likely to be for domestic scale systems such as air-source heat pumps or rooftop solar PV.

| Application Type | Approved | Refused | Other Outcome | Total |
|----------------------------|-----------|---------|------------------|-------|
| Discharge of Conditions | 1 | 0 | 0 | 1 |
| | F7 | 0 | 0 | 67 |
| Full Application | 57 | 8 | 2 | 67 |
| Householder | 60 | 1 | 1 | 62 |
| Outline | 2 | 2 | 0 | 4 |
| Pre- | 0 | 0 | 2 | 2 |
| Application Advice | | | | |
| Reserved Matters | 1 | 0 | 0 | 1 |
| Section 73 | 5 | 0 | 0 | 5 |
| Total | 126 | 11 | 5 | 142 |

Table 34: Status and type of planning permissions relating to Renewable and Low Carbon Energy 2022/23

10.10. Table 35 sets out statistics available on the number renewable energy facilities in the district, their capacity and actual generation over period of time⁵⁰, along with total consumption⁵¹ to show how this picture is changing.

| Year | No of renewable energy installations | Renewable energy capacity (MW) | Renewable electricity generation (MWH) | Total electricity consumption (GWh) |
|------|--|--------------------------------------|---|---|
| 2014 | 1,472 | 14.5 | 21,807 | 789 |
| 2015 | 1,772 | 38.5 | 41,779 | 777.9 |
| 2016 | 1,858 | 44.4 | 56,472 | 774.2 |
| 2017 | 1,936 | 51.8 | 65,301 | 778.8 |
| 2018 | 1,992 | 52.1 | 70,248 | 775.7 |
| 2019 | 2,385 | 53.5 | 62,120 | 759.6 |
| 2020 | 2,499 | 53.8 | 62,738 | 751.9 |
| 2021 | 2,730 | 52.6 | 56,195 | 761.6 |
| 2022 | 3,173 | 54.5 | 61,569 | 719.9 |
| 2023 | 4,116 | 58.3 | 66,595 | - |

Table 35: Renewable Energy Statistics for the district

Policy DES10: Carbon Reduction

- 10.11. Policy DES10 states that new residential development should achieve at least at 40% reduction in carbon emissions compared to a 2013 building regulations compliant case, with all non-residential development proposals required to meet the BREEAM excellent standard. An energy statement should be provided with the proposals to demonstrate compliance.
- 10.12. The indicator to monitor the effectiveness of this policy is the number of permissions approved that were supported by an appropriate energy statement. In 2022/23 there were 242 planning approvals where policy DES10 was noted. Of these 110 were accompanied by an appropriate energy statement, or had a planning condition attached to ensure that an appropriate energy statement is submitted. The council has published an Advice Note on Policy DES10: Carbon Reduction⁵², which was updated in November 2022 to reflect the Interim Updates to Park L of the Buildings Regulations. The council has commissioned a professional energy consultant to review Energy Statements.

⁵⁰ Based on data up to 2023, available from <u>https://www.gov.uk/government/statistics/regional-renewable-statistics</u>

⁵¹ Based on data up to 2022, available from <u>https://www.gov.uk/government/statistical-data-sets/regional-and-local-authority-electricity-consumption-statistics</u>

⁵² Available from <u>https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/local-plan-2035/advice-note-on-policy-des10-carbon-reduction/</u>

10.13. Of the 132 applications approved that were not supported by an energy statement, these were largely applications to vary a condition on an existing planning application, so it was not possible to request an energy statement. Some were proposals for agricultural development where the relevant building regulations referred to in policy DES10 did not apply. In other cases, they were proposals made where a fallback planning permission was in place, which made it untenable to request adherence to the policy. This should diminish over time.

11. Town Centres

Policy TC1: Retail and Services Growth

11.1. This overall policy aims to promote competitive town centre environments and to meet the retail need, to support the local economy. Its sets out a requirement for 26,640sqm (net) of comparison retail floorspace and 4,500sqm⁵³ of convenience floorspace⁵⁴ to be provided in the district over the plan period. Table 36 shows the net change in retail space permitted in the district over the plan period.

Table 36: Amount of retail floorspace permitted 2011-23

| Retail floorspace (sqm) | | | | | |
|-------------------------|--------|--------|--|--|--|
| Gain | Loss | Net | | | |
| 17,014 | 19,152 | -2,138 | | | |

Policy TC2: Retail Hierarchy

- 11.2. This policy sets out a retail hierarchy of Major, Town, and Local centres in the district, supporting appropriate types and scales of development at these locations. It also requires impact assessments for large retail, leisure and office developments (greater than 500sqm floorspace) away from these centres.
- 11.3. Figure 8 shows the net amount of retail floorspace permitted in 2022/23, broken down by location and settlement hierarchy.

⁵³ This figure does not include the requirement arising from the strategic allocations, but only the need arising from the three market towns of Henley-on-Thames, Thame and Wallingford. Provision of convenience floorspace required within the strategic allocations is dealt with in each of the respective STRAT Policies.

⁵⁴ Comparison retail floorspace relates generally relates to more expensive products that are not considered to be daily purchases, for example televisions. Convenience retail floorspace relates to products that are purchased regularly, for example food.

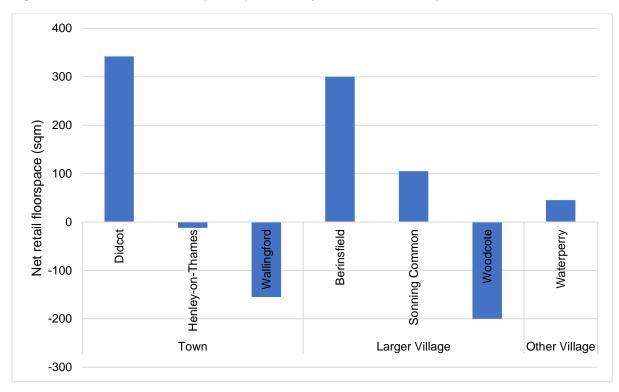


Figure 8: Amount of retail development permitted by settlement hierarchy 2022/23

11.4. An indicator for this policy is the number of applications approved and refused for 500sqm or greater of retail floorspace accompanied with a Retail Impact Assessment. During 2022/23, there were no applications decided where this applied.

Policy TC3: Comparison Goods Floorspace Requirements

11.5. This policy directs comparison goods retail development primarily towards Didcot Town Centre, other locations do not have an identified need for new comparison retail space and applications in these areas are considered on their individual merits. During 2022/23, there was one application decided relating to this policy, for adding a mezzanine to an existing retail unit at Hadden Hill (planning reference P22/S3629/FUL).

Policy TC4: Convenience Floorspace Provision in the Market Towns

11.6. This policy identifies a need for a single format food store with at least 1,500sqm net sales floorspace at each of the three Market Towns.

- 11.7. The Joint Henley-Harpsden Neighbourhood Development Plan⁵⁵ has allocated land at the Empstead Works/ Stuart Turner site for around 42 dwellings and at least 3,000sqm of town centre mixed uses including employment and 1,500sqm for a single format food store.
- 11.8. At Thame, a site is to be identified through the review of the Thame Neighbourhood Development Plan⁵⁶. This was in progress during 2022/23 and was submitted for examination in 2024. It includes allocated land at the Cattle Market site for mixed uses including 1,500sqm net convenience retail floorspace.
- 11.9. At Wallingford, the need has been met by completion of the Lidl food store (P17/S3651/FUL) at Lupton Road on the Hithercroft Industrial Estate with a net floor area of 2,125sqm.

Policy TC5: Primary Shopping Areas

11.10. This policy aims to support the vitality of the primary shopping areas by setting out criteria for proposals for loss of existing E class uses within these areas and requiring impact assessments for large developments of that kind outside these areas. During 2022/23, there were two permissions granted resulting in loss of retail floorspace in Primary Shopping Areas, the new uses were a restaurant/takeaway and mixed retail/residential.

⁵⁵ Available from <a href="https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/neighbourhood-plans/emerging-neighbourhoud-plans/emerging-neighbourh

⁵⁶ Available from https://www.southoxon.gov.uk/south-oxfordshire-district-council/planning-and-development/local-plan-and-planning-policies/neighbourhood-plans/emerging-neighbourhood-plans/thame-neighbourhood-plans/

12. Community Facilities

Policy CF1: Safeguarding Community Facilities

12.1. This policy seeks to ensure that essential community facilities are not lost through change of use or redevelopment. The indicator to monitor this policy therefore relates to the number of essential community facilities lost in the district. In 2022/23 there were four development proposals approved where Policy CF1 was engaged due to the potential loss of essential community facilities. Information on these permissions is given in Table 37 below.

Table 37: Loss of Community Facilities

| Planning Reference | Facility | Officer Reasoning | | | | |
|-----------------------|--|---|--|--|--|--|
| P21/S4923/FUL | Cholsey Free Church, Cholsey | The Free Church has been vacant for 2 years and it is not the only place of worship within Cholsey. | | | | |
| P21/S4522/FUL | PRoW near Haywards Close, Henley on Thames | The proposed replacement footpath would be an acceptable alternative to the existing route. | | | | |
| P22/S4625/FUL | Village Inn, Berinsfield | A viability assessment has concluded that the public house was no longer economically viable. | | | | |
| P22/S1353/FUL | Village Inn, Berinsfield | A viability assessment has concluded that the public house was no longer economically viable. | | | | |

Policy CF2: Provision of Community Facilities and Services

12.2. Whereas Policy CF1 seeks to restrict the loss of essential community facilities, policy CF2 looks to encourage the provision of new community facilities and services or the improvement of current facilities and services. In 2022/23 there were 14 planning approvals for new or improved facilities and services. Table 38 sets out the details of these approvals.

Table 38: Provision of Community Facilities and Services

| Planning Reference | Location | Type of proposal | Details | | | |
|-----------------------|--|------------------|---|--|--|--|
| P22/S4353/FUL | Henley-on- Thames | New | Change of use from class E to a sui generis drinking establishment | | | |
| P22/S4606/FUL | Folly Field Recreation Ground, Woodcote | Improvement | Increase size of existing basketball court | | | |
| P22/S1895/FUL | The Bull, Great Milton | Improvement | Erection of outdoor bar in pub garden | | | |
| P22/S3190/FUL | Edmonds Park, Didcot | New | New outdoor splash park | | | |
| P21/S5075/FUL | Little Milton | Improvement | Extend temporary permission for sculpture park | | | |
| P21/S5332/FUL | The Cherry Tree Inn, Stoke Row | Improvement | Outdoor marquee and pizza oven in pub garden | | | |
| P21/S4785/FUL | The Plowden Arms, Shiplake Cross | Improvement | Internal and external refurbishment | | | |
| P22/S1979/FUL | The Carriers Arms, Watlington | Improvement | Change of use from staff flat to serving space | | | |
| P22/S2954/FUL | Peppard Common | New | Erection of community workshop | | | |
| P22/S0687/FUL | The Bell, Crowmarsh | Improvement | Internal and external refurbishment | | | |
| P21/S3252/FUL | Henley-on- Thames | Improvement | Installation of an accessible boat mooring | | | |
| P22/S1511/FUL | Emmer Green | New | Erection of a children's day nursery | | | |
| P22/S3480/FUL | Shiplake Cross | Improvement | Extensions to community hall | | | |
| P21/S4715/FUL | Badgemore | Improvement | Extensions and alterations to clubhouse building | | | |

Policy CF3: New Open Space, Sport and Recreation Facilities

12.3. Policy CF3 encourages the provision of new open space, sport and recreation facilities. During 2022/23, there were five relevant applications approved with the details set out in Table 39.

Table 39: New Open Space, Sport and Recreation Facilities

| Planning Reference | Location | Туре | Details |
|-----------------------|-------------------------------------|----------------------|--|
| P22/S3190/FUL | Edmonds Park, Didcot | Recreation facility | New outdoor splash park |
| P22/S1778/FUL | Chilworth House School, Wheatley | Improved facility | Replacement Multi Use Games Area (MUGA) |
| P22/S1959/FUL | Watlington Recreation Ground | Improved facility | Replacement Multi Use Games Area (MUGA) |
| P21/S5210/FUL | Garsington Primary School | Sports facility | New Multi Use games Area (MUGA) |
| P22/S0970/FUL | Manor Farm, West Hagbourne | Sports facility | New equestrian riding arena |

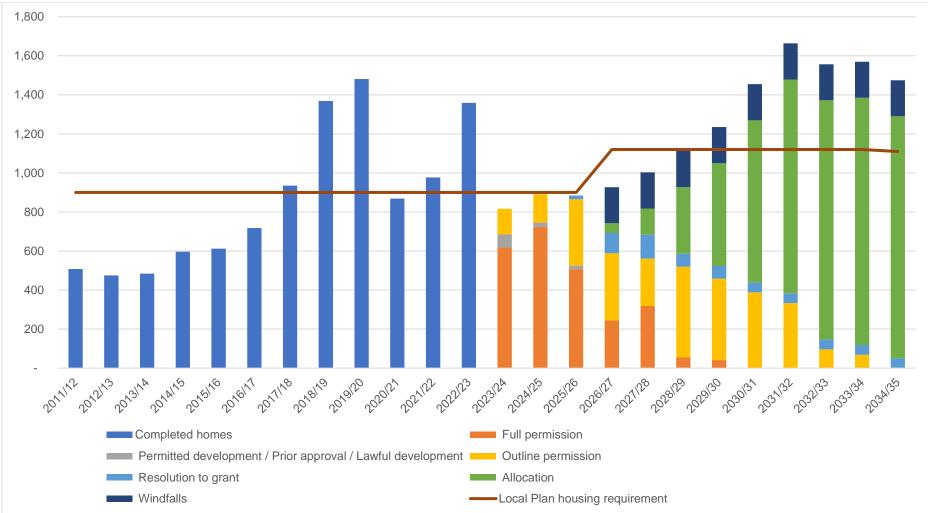
Policy CF4: Existing Open Space, Sport and Recreation Facilities

12.4. Policy CF4 seeks to protect, maintain and enhance existing open space, sport and recreation facilities. The indicator for this policy measures the number of planning permissions that would lead to the loss of open space, sport and recreation facilities. During 2022/23 there was one permission granted (P22/S0003/RM) that would likely lead to the loss of informal open space. This permission is for a development of 20 homes at Goring on a flat pasture greenfield site, the site will retain approx. 1.3ha of public open space . This site had outline permission (P19/S2923/O) and was allocated as part of the Goring Neighbourhood Plan and so had been earmarked for development.

CF5: Open Space, Sport and Recreation in New Residential Development

12.5. Policy CF5 ensures new residential development will deliver or contribute towards the provision of open space, sport and recreation facilities. In 2022/23, there were nine applications that led to the provision of open space, sport and recreation facilities as part of new residential development.

Appendix A: Housing trajectory⁵⁷



⁵⁷ Housing permissions and completions up to date as of 1 April 2023.

| Year | Completed homes | Full permission | Permitted development / Prior approval / Lawful development | Outline permission | Resolution to grant | Allocation | Windfalls | Local Plan housing requirement |
|---------|--------------------|--------------------|--|-----------------------|---------------------|------------|-----------|--------------------------------------|
| 2011/12 | 508 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2012/13 | 475 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2013/14 | 484 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2014/15 | 596 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2015/16 | 612 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2016/17 | 718 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2017/18 | 935 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2018/19 | 1,369 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2019/20 | 1,481 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2020/21 | 869 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2021/22 | 977 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2022/23 | 1,359 | 0 | 0 | 0 | 0 | 0 | 0 | 900 |
| 2023/24 | 0 | 618 | 67 | 131 | 0 | 0 | 0 | 900 |
| 2024/25 | 0 | 723 | 23 | 145 | 0 | 0 | 0 | 900 |
| 2025/26 | 0 | 507 | 18 | 340 | 19 | 0 | 0 | 900 |
| 2026/27 | 0 | 244 | 0 | 344 | 104 | 50 | 185 | 1,120 |
| 2027/28 | 0 | 318 | 0 | 243 | 122 | 135 | 185 | 1,120 |
| 2028/29 | 0 | 54 | 0 | 465 | 67 | 342 | 185 | 1,120 |
| 2029/30 | 0 | 41 | 0 | 418 | 64 | 527 | 185 | 1,120 |
| 2030/31 | 0 | 0 | 0 | 388 | 50 | 832 | 185 | 1,120 |
| 2031/32 | 0 | 0 | 0 | 333 | 50 | 1,096 | 185 | 1,120 |
| 2032/33 | 0 | 0 | 0 | 96 | 50 | 1,226 | 185 | 1,120 |
| 2033/34 | 0 | 0 | 0 | 68 | 50 | 1,267 | 185 | 1,120 |
| 2034/35 | 0 | 0 | 0 | 0 | 50 | 1,240 | 185 | 1,110 |

Alternative formats of this publication, a summary of its contents or specific sections, are available on request

These include large print, Braille, audio, email, easy read and alternative languages.

Please contact customer services todiscuss your requirements on 01235 422422



Listening Learning Leading



